

The Development Sites and Policies Plan

Issue 10: Delivery and Monitoring (Chapter 8)

Actions arising from hearing session

December 2014

DCD-27

Introduction

Chapter 8 of the Development Sites & Policies Plan deals with Delivery and Monitoring. At the Development Sites & Policies Examination hearing session on this issue (Issue 10) a piece of work was requested by the Inspector. The response to this request is set out in this note.

Specifically, this note addresses the following;

1. Council to explain approach to Delivery and Monitoring, including necessary revisions of Table 5.

1. Council to explain approach to Delivery and Monitoring, including necessary revisions of Table 5.

- 1.1 It is the Council's view that Table 5 (Monitoring Schedule) of the submission version of LP2 (DSD01) is not sufficiently detailed in its current form. To address this the Council has reviewed the Table to add additional targets and indicators for the majority of Policies in the Plan, whilst also reviewing the mechanisms through which the monitoring information would be sourced. For clarity the Council proposes to delete Table 5 from the submission version of LP2 in its entirety and replace it with a new Table 5 as set out in Appendix 1 of this statement.
- 1.2 The Council will monitor the delivery of the Policies in LP2 through sources such as planning decisions, as well as ongoing evidence such as the Strategic Housing Land Availability Assessment, the Employment Land Review and the Retail Health Checks, which are done on an annual basis. These sources will provide the information that will demonstrate how the Policies are performing. A full list of which source of monitoring will be used in relation to each Policy is set out in the replacement Table 5, as shown in Appendix 1.
- 1.3 The majority of the monitoring will be presented through the Council's Authority Monitoring Report (AMR) using mechanisms set out in the LP2 combined with those in the Core Strategy, 2011 (DLP01). The AMR includes a detailed section on suggested changes in view of Policy performance/effectiveness. It is the Council's view that this mechanism has sufficient flexibility within it to allow for the necessary adjustments to the application of policies and, if necessary, suggested changes to policies should they be found no longer deliverable or fit for purpose.
- 1.4 Where the Council's monitoring shows a policy is underperforming, or failing, the Council will seek to review the Policy as soon as possible. The Council has committed to an early review of the Plan is emphasised by proposed modifications to paragraph 1.11 below, with new text <u>underlined</u> and deleted text struck through:

The Council's commitment to an early review of the Local Plan is reiterated in the Local Development Scheme. <u>The Council is committed to review the Local Plan</u>, and this is set out in the Local Development Scheme (Revised September 2014), which was agreed at Fareham Borough Council's Executive Meeting on the 1st September 2014. The Council's timetable for the Local Plan Review allows the Authority to take account of the current review of the South Hampshire Strategy. The timetable for the review of the Local Plan is as follows:

Summer 2016 – Consultation on draft Local Plan (Regulation 18)

Summer 2017 – Publication of pre-submission Local Plan (Regulation 19)

Autumn 2017 – Submission to Secretary of State (Regulation 22)

Winter 2017 – Examination (Regulation 24)

Spring/Summer 2018 – Adoption (Regulation 26)

The Local Plan Review undertaken by the Council will be comprehensive in nature, updating and reviewing the adopted Core Strategy, Development Sites and Policies and Welborne Plans, to form one Local Plan.

1.5 The ongoing monitoring of the LP2 Policies, through the framework established in Appendix 1, will form the basis for understanding the success of the Policies. This in turn will inform the review of the Local Plan moving forward.

Appendix 1 – Replacement Table 5: Monitoring Schedule

This table is proposed to replace, in full, table 5: Monitoring Schedule of the submitted version of LP2.

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|--------|---|---|---|-----------------|--|
| DSP2 | Environmental Impact | Limit complaints from residents/businesses | Number of upheld resident complaints | FBC | FBC complaints records |
| | | Limit permissions contrary to EA advice | Number of developments permitted in spite of EA objections | | EA comments on planning applications |
| DSP3 | Impact on Living Conditions | Limit complaints from residents/businesses | Number of upheld resident complaints | FBC | FBC complaints records |
| DSP5 | Protecting and Enhancing the Historic Environment | Limit development permitted contrary to EH advice. | Number of developments permitted in spite of EA objections | FBC | EH comments on planning applications |
| | | Limit the loss of designated heritage assets | Losses of designated heritage assets Enabling developments permitted | | Planning applications |
| DSP6 | New residential Development Outside of the Defined Urban Settlement Boundaries | Limit development contrary to policy permitted outside of the Defined Urban Area Settlement Boundaries | Number of units permitted outside the Urban Area Boundaries | FBC | Planning applications |
| DSP7 | Affordable Housing Exception Sites | Allow wholly affordable schemes, of a small scale, outside of existing urban areas to meet CS | Number of affordable units permitted on exceptions sites | FBC | Planning applications |

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|----------------|--|--|---|--------------------|----------------------------------|
| | | requirements | | | |
| DSP8- DSP10 | New development (non- residential) outside of the Defined Urban Settlement Boundaries | Limit non-residential development contrary to policy permitted outside of the Defined Urban Area Settlement Boundaries | Amount of non- residential floorspace permitted outside the Urban Area Boundaries | FBC | Planning applications |
| DSP11 | Development Proposals within Solent Breezes Holiday Park | Limit all year round occupation of existing chalets and mobile homes. | Number of units given all year round occupancy | FBC | Planning applications |
| DSP12 | Public Open Space Allocations | Provision of 15 ha. Of public open space at Daedalus Provision of 25 ha. Of public open space a Coldeast. | Net gain of public open space at Daedalus Net gain of public open space at Coldeast | FBC | FBC Leisure department |
| DSP13 | Nature Conservation | Limit loss local nature conservation sites as a result of development | Net gain/loss of local nature conservation sites as a result of development | HCC, HBIC & FBC | HCC/HBIC biodiversity records |
| DSP14 | Supporting Sites for Brent Geese and Waders | Limit loss of important sites for Brent Geese and Waders | Development permitted on sites either "uncertain" or "important" for Brent Geese and Waders | HCC, HBIC & FBC | Planning applications |
| DSP15 | Recreational Disturbance on the | Contributions to in combination effects on SPA | Total contribution collected towards | SRMP, FBC | Planning applications |

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|--------|--|--|---|-----------------|---|
| | Solent Special Protection Areas | meet targets set by SRMP | SRMP project | | |
| DSP16 | Coastal Change Management Areas (CCMA's) | Limit development within the CCMAs | Net gain/loss of dwellings within CCMAs | HCC, FBC | Planning applications, Coastal Change Vulnerability Assessments |
| DSP17 | Existing Employment Sites and Areas | Limit loss of existing employment floorspace to non-economic development uses | Floorspace lost to non- economic development uses on existing employment sites | FBC | Planning Applications |
| | | Allow for expansion and redevelopment of employment floorspace in existing employment areas | Net gain in economic development floorspace on existing employment sites | | |
| DSP18 | Employment Allocations | Delivery of employment allocations | New employment floorspace permitted on allocations identified in DSP18 (net) | FBC | Planning Applications |
| | | Delivery of new employment floorspace in the urban area | New employment floorspace permitted in the urban area (net) | | |
| DSP19 | Boatyards | Limit loss of existing boatyards. | Economic development floorspace permitted on boatyards identified in DSP19 | FBC | Planning Applications |

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|-----------------|---|--|---|-----------------|--|
| DSP20- DSP22 | Retail Development in Fareham Town Centres | Support increase in "town centre" uses development in Primary and Secondary shopping areas. | Net gain in "main town centre uses" floorspace within Primary and Secondary shopping areas. | FBC | Planning Applications and Retail Health Checks (Bi-Annual) |
| | | Maintain low vacancy levels in Primary and Secondary shopping areas. | Vacancy rates in Fareham Town Centre, including primary and secondary shopping areas | | |
| DSP23 | Making the Most Effective Use of Upper Floors | Support use of upper floors in Fareham Town Centre | Net gain/loss of floorspace in upper floors in Fareham Town Centre | FBC | Planning Applications and Retail Health Checks (Bi-Annual) |
| DSP24 | Mix of Uses in the High Street | Retain A1 and A3 uses on Fareham High Street. | Net gain loss of A1/A3 uses in Fareham High Street. | FBC | Planning Applications and Retail Health Checks (Bi-Annual). |
| DSP25 | Fareham Waterfront | No development that would adversely impact upon views into and out of Fareham Waterfront | Assessments of development permitted in, and around, Fareham Waterfront | FBC | Visual assessments as part of Retail Health Checks (Bi- Annual) |
| DSP26 | Civic Area | Delivery of Civic Area redevelopment | Amount of residential units and net gain in "main town centre uses" floorspace permitted in | FBC | Masterplan and Planning Applications |

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|--------|--|--|---|-----------------|--|
| | | | the Civic Area | | |
| DSP27 | Market Quay | Delivery of Market Quay redevelopment | Amount of residential units and net gain in "main town centre uses" floorspace permitted in Market Quay | FBC | Masterplan and Planning Applications |
| DSP28 | Fareham Shopping Centre Upper Floors | Delivery of development on upper floors of Fareham Shopping Centre | Amount of residential units or "main town centre uses" floorspace permitted on the upper floors of Fareham Shopping Centre | FBC | Planning Applications and Retail Health Checks (Bi-Annual) |
| DSP29 | Fareham Shopping Centre Improved Link | Delivery of improved link through Fareham Shopping Centre | Completion of improved link through Fareham Shopping Centre | FBC | Visual assessments as part of Retail Health Checks (Bi- Annual) |
| DSP30 | Fareham Station East | Delivery of redevelopment at Fareham Station East | Amount of residential units and net gain in "main town centre uses" floorspace permitted at Fareham Station East | FBC | Masterplan and Planning Applications |
| DSP31 | Russell Place | Delivery of redevelopment at Russell Place | Amount of residential units permitted at Russell Place | FBC | Planning Applications |
| DSP32 | Corner of Trinity Street | Delivery of redevelopment at | Amount of residential | FBC | Planning |

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|--------|---|---|---|-----------------|---|
| | and Osborn Road | the Corner of Trinity Street and Osborn Road | units and net gain in community use floorspace permitted at the Corner of Trinity Street and Osborn Road | | Applications |
| DSP33 | Fareham College | Delivery of redevelopment of Fareham College site | Amount of education floorspace and residential units permitted on Fareham College site | FBC | Planning Applications |
| DSP34 | Development in District Centre, Local Centres and Local Parades | Maintain low vacancy levels in Centres and parades | Vacancy rates in Centres and parades | FBC | Planning Applications and Retail Health Checks (Bi-Annual) |
| DSP35 | Locks Heath District Centre | Support increase in "town centre" uses development in Locks Heath District Centre | Net gain in "main town centre uses" floorspace within Locks Heath District Centre | FBC | Planning Applications and Retail Health Checks (Bi-Annual) |
| DSP36 | Portchester District Centre | Support increase in "town centre" uses development in Portchester District Centre | Net gain in "main town centre uses" floorspace within Portchester District Centre | FBC | Planning Applications and Retail Health Checks (Bi-Annual) |
| DSP37 | Out-of-Town Shopping | Limit additional "main town centre uses" in out-of-town locations | Net gain/loss in "main town centre uses" in out-of-town locations | FBC | Planning Applications and Retail Health |

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|-----------------|--|---|---|-----------------|---|
| DSP38 | Local Shops | Limit the loss of local shops | Amount of floorspace | FBC | Checks (Bi-Annual) Planning |
| DOF 30 | Local Shops | contrary to policy | reviously used for "local shops" lost to other uses | | Applications and Retail Health Checks (Bi-Annual) |
| | | Allow additional local shops to come forward | Amount of floorspace permitted for local shops | | |
| DSP39 | Hot Food Shops | Limit additional "hot food shops" that are contrary to policy | Net gain in A5 uses in the Borough | FBC | Planning Applications and Retail Health Checks (Bi-Annual) |
| DSP40 | Housing Allocations | Delivery of housing allocations | Net additional dwellings permitted on sites allocated in DSP40 | FBC | Planning Applications |
| | | Meet annual housing targets | Net additional dwellings per annum | | |
| DSP41 | Sub-Division of Residential Dwellings | Limit sub-division of dwellings that are contrary to policy | Total number of sub- divided units permitted contrary to policy | | Planning Applications |
| DSP42- DSP44 | Older Persons Housing | Delivery of older persons accommodation across the Borough | Total number of older persons units permitted | FBC | Planning Applications |
| | | Delivery of older persons accommodation on | Number of older persons units permitted | | |

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|--------|---|---|---|-----------------|---|
| | | allocations set out in DSP40 | on allocated sites | | |
| DSP45 | Houses in Multiple Occupation | Limit delivery of houses in multiple occupation that are contrary to policy | Total number of houses in multiple occupation permitted contrary to policy | | Planning Applications |
| DSP46 | Self Contained Annexes and Extensions | Limit the use of permitted annexes to be ancillary to the main house | Annex's being used as a separate dwelling to the main house | FBC | Neighbour complaints |
| DSP47 | Gypsies, Travellers and Traveling Showpeople | Delivery of gypsy and traveller allocations | Net additional gypsy and traveller pitches permitted on sites allocated in DSP47 | FBC | Planning Applications |
| | | Limit delivery of gypsy and traveller pitches that are contrary to policy | Net additional gypsy and traveller pitches permitted on other sites in the Borough | | |
| DSP48 | Bus Rapid Transit | Delivery of BRT improvements | Completion of BRT improvements as identified in DSP48 | HCC | Planning Applications and progress of the scheme |
| DSP49 | Improvements to the Strategic Road Network | Delivery of improvement to strategic road network | Completion of improvements to strategic road network set out in DSP49: | HCC | Planning Applications HCC updates |

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|--------|----------------------|--|--|-----------------|---|
| | | | Newgate Lane, Palmerston Drive Stubbington Bypass Segensworth roundabout Station roundabout Delme roundabout | | |
| DSP50 | Access to Whiteley | Delivery of improvements to serve access to Whiteley | Completion of remaining section of Rookery Avenue | | Planning Applications. |
| DSP51 | Parking | Adequate replacement provision of car parking in Civic Area and Market Quay | Net parking spaces lost/gained as a result of redevelopment of Civic Area and Market Quay | FBC | Masterplanning and Planning Applications |
| DSP52 | Community Facilities | Limit loss of existing community facilities Delivery of additional community facilities | Amount of community facility floorspace lost contrary to policy Amount of Community facility floorspace gained in new facilities | FBC | Planning Applications Liaison with the Leisure department. |
| DSP53 | Sports Provision | Limit loss of existing sports pitches | Amount of sports pitches and facilities | FBC | Planning Applications |

| Policy | Policy Name | Target | Indicator | Lead Partner | Source |
|--------|------------------|--|--|-----------------|--------------------------|
| | | Delivery of additional sports pitches and facilities | lost contrary to policy Amount of land (ha) delivered for sports pitches and facilities | | Leisure department |
| DSP54 | New Moorings | Limit moorings outside of Mooring Restriction Areas | Number of new moorings permitted outside of Mooring Restriction Areas | FBC | Planning Applications |
| DSP56 | Renewable Energy | Delivery of renewable and low carbon energy | Amount (KWh) of renewable and low carbon energy permitted | FBC | Planning Applications |