

Welborne Plan

Submission Version

Duty to Co-operate Statement

June 2014

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1 Introduction

- 1.1 The Localism Act and National Planning Policy Framework have formally confirmed the need for Local Authorities to act strategically and demonstrate wider co-operation in plan making on cross boundary issues and in consultation with key stakeholders.
- 1.2 The Fareham Borough Core Strategy (Local Plan Part 1) is the principal document in the council's Local Plan suite. It covers the whole of Fareham Borough, setting out the spatial planning strategy for the area up to 2026. The Core Strategy sets out the spatial vision, a series of objectives designed to achieve the vision; overarching key policy areas which provide focus and link the objectives to the spatial strategy; core delivery policies; and an implementation and monitoring framework which set out how the spatial strategy will be delivered.
- 1.3 The Core Strategy was adopted in August 2011, prior to the introduction of the statutory 'duty to co-operate'. However, there were prior requirements for consultation and involvement specified, not least those in the council's own Statement of Community Involvement (SCI) which were met in preparing the Core Strategy.
- 1.4 The Core Strategy was formulated within the framework set in the South East Plan and was in compliance with the plan. The South East Plan had been prepared through an evidence gathering and consultation process involving all the local authorities in the region and the main service and infrastructure providers. Many of the matters which are now covered by the new Duty to Cooperate were at that stage, dealt with at a regional level.
- 1.5 Following the revocation of the Regional Spatial Strategies, and specifically for Fareham the South East Plan (25 March 2013) the Planning Inspectorate has specified that the Duty to Co-operate requirement must be satisfied at the time of plan submission and cannot be resolved through the examination process.
- 1.6 The purpose of this statement is to provide an overview of the key issues for Fareham and specifically, Welborne, under the Duty to Co-operate and provide evidence of the ongoing discussion being undertaken in order to meet the requirements, with regard to the publication version of the Welborne Plan.

2 Legal and Policy Background

- 2.1 The requirement for the Duty to Co-operate was introduced through the Localism Act 2011 (Section 110), which transposes a "duty to co-operate in relation to planning of sustainable development" into Section 33A of the Planning and Compulsory Purchase Act (2004).
- 2.2 This duty applies to all local planning authorities, county councils and 'prescribed bodies' and requires that in the preparation of development [local] plan documents:
 - They must engage constructively, actively and on an ongoing basis; and
 - Have regard to the activities of those authorities and bodies where they are relevant to the local authority's activities.
- 2.3 The National Planning Policy Framework also provides requirements on the duty to co-operate, through paragraphs 178-181 which detail what the requirements are for public bodies (as outlined below). In addition, the NPPF also clarifies that the inspector, during the examination of a Local Plan, will assess whether the plan being examined has been prepared in accordance with the duty to co-operate.
- 2.4 Specifically in relation to the duty to co-operate, the NPPF requires public bodies to:
 - co-operate on planning issues that cross administrative boundaries, particularly those which relate to the strategic priorities (paragraph 156 and detailed below);
 - undertake joint working on areas of common interest to be diligently undertaken for the mutual benefit of neighbouring authorities;
 - work collaboratively with other bodies to ensure that strategic priorities across local boundaries are properly coordinated and clearly reflected in individual Local Plans:
 - work together to meet development requirements which cannot wholly be met within their own areas;
 - consider producing joint planning policies on strategic matters and informal strategies such as joint infrastructure and investment plans;
 - take account of different geographic areas, including travel-to-work areas, particularly in two tier areas, where county and district authorities should cooperate with each other on relevant issues;
 - work collaboratively on strategic planning priorities to enable delivery of sustainable development in consultation with Local Enterprise Partnerships and Local Nature Partnerships;
 - work collaboratively with private sector bodies, utility and infrastructure providers;
 - demonstrate evidence of having effectively cooperated to plan for issues with cross-boundary impacts when their Local Plans are submitted for examination; and
 - co-operate through a continuous process of engagement from initial thinking

through to implementation, resulting in a final position where plans are in place to provide the land and infrastructure necessary to support current and projected future levels of development.

- 2.5 Duty to co-operate is particularly important when dealing with planning issues that cross administrative boundaries, particularly where there are policies to deliver strategic priorities, as defined in paragraph 156 of the NPPF:
 - the homes and jobs needed in the area;
 - the provision of retail, leisure and other commercial development;
 - the provision of infrastructure for transport, telecommunications, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
 - the provision of health, security, community and cultural infrastructure and other local facilities; and
 - climate change mitigation and adaptation, conservation and enhancement of the natural and historic environment, including landscape.
- 2.6 There are two tests of soundness directly related to the duty to co-operate which are as follows:
 - (i) Positively Prepared the plan should be prepared based on a strategy which seeks to meet objectively assessed development and infrastructure requirements, including unmet requirements from neighbouring authorities where it is practical to do so;
 - (ii) Effective the plan should be based on effective joint working on cross boundary strategic priorities.
- 2.7 The purpose therefore of this statement of compliance is to demonstrate how Fareham Borough Council, in the development of the Welborne Plan, has fulfilled its duty to co-operate through effective joint working on strategic issues and how this involvement has helped shape the proposals for the Welborne Plan as they have emerged.

3 Context

- 3.1 Fareham Borough is a largely urban authority located between the two cities of Portsmouth and Southampton on Hampshire's south coast. The Borough is adjoined by Winchester to the north, Portsmouth to the east, Gosport to the south-east and Eastleigh to the west. While over half of the land area is countryside, much of the Borough is urban in character consisting of a number of sizeable settlements including Fareham, the Western Wards¹, Whiteley, Portchester and Stubbington/Hillhead.
- 3.2 Fareham is a lower-tier authority and forms a two-tier system with Hampshire County Council forming the upper tier and providing public services including education, highways, libraries and social services.
- 3.3 In relation to Fareham, the bodies prescribed for the purposes of section 33A(1)(c) of the Planning and Compulsory Purchase Act 2004 as amended by the Localism Act 2011 are:
 - Winchester City Council²;
 - Hampshire County Council³;
 - Environment Agency;
 - Historic Buildings and Monuments Commission for England (known as English Heritage);
 - Natural England;
 - Civil Aviation Authority;
 - Homes and Communities Agency;
 - Fareham and Gosport Clinical Commissioning Group;
 - Office of Rail Regulation;
 - Highways Agency;
 - Highway Authority (Hampshire County Council);
 - Marine Management Organisation; and
 - Solent Local Enterprise Partnership.
- 3.4 Fareham is also a member of the Partnership for Urban South Hampshire (PUSH); a strategic partnership formed in 2003 that supports the sustainable economic growth of the sub region and facilitates the strategic planning functions necessary to support that growth. PUSH is governed by a Joint Committee comprising the leaders of all PUSH authorities and in January 2013, PUSH prepared a South Hampshire authorities' Duty to Co-operate Statement⁴.
- 3.5 The 12 authorities which form PUSH are:
 - East Hampshire District Council,

¹ The 'Western Wards' is a collective terms for Locks heath, Park gate, Segensworth and Titchfield

² Part of the policy boundary for Welborne is contiguous with the administrative boundary between Fareham Borough Council and Winchester City Council.

³ Fareham forms a two-tier authority with Hampshire County Council.

⁴ http://www.push.gov.uk/report_on_south_hampshire_s_duty_to_co-operate.pdf

- Eastleigh Borough Council;
- Fareham Borough Council;
- Gosport Borough Council;
- Hampshire County Council.
- Havant Borough Council,
- Isle of Wight Council, and
- New Forest District Council;
- Portsmouth City Council;
- Southampton City Council;
- Test Valley Borough Council; and
- Winchester City Council.

Figure 3.1: Area covered by Partnership for Urban South Hampshire⁵



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⁵ PUSH website

4 Strategic and Cross Boundary Planning Issues

Regional Planning – The South East Plan

- 4.1 When the Fareham Core Strategy (Local Plan Part 1) was drafted, Fareham was covered by the Regional Spatial Strategy for the South East England region; the South East Plan. The South East Plan looked at a range of strategic planning issues such as housing and major infrastructure required over the period 2006-2026. One of the key priorities of the South East Plan specifically for Fareham was the requirement for the council to plan for:
 - A Strategic Development Area (SDA) located within Fareham Borough, located to the north of the M27 motorway and comprising 10,000 new dwellings.
- 4.2 In the Spring of 2010 the SDA was included in the Government's Eco-towns programme; as such it was required to meet the criteria set out for Eco-towns in the supplement to PPS1.
- 4.3 The Core Strategy was drawn up to conform to the South East Plan, whilst adding local detail to regional policy. However the South East Plan target of up to 10,000 dwellings, which had been informed by the South Hampshire Subregional Strategy, was refined, following further evidence studies by the Council to a capacity of between 6,500 and 7,500 dwellings.
- 4.4 The Regional Strategy for the South East Plan (Partial Revocation) Order 2013 (S.I. 2013/427) came into force on 25 March 2013. The Order revokes the Regional Strategy for the South East and the remaining structure plan policies in the region.

Sub Regional Planning

Partnership for Urban South Hampshire (PUSH)

- 4.5 PUSH as a partnership is dedicated to delivering sustainable, economic-led growth and regeneration to create a more prosperous, attractive and sustainable South Hampshire.
- 4.6 A 'Memorandum of Understanding (MoU)' has been agreed between Hampshire County Council and the PUSH borough/district authorities (excluding the city councils) in order to assist partners in determining priorities for planning, funding and delivering future infrastructure. It provides a framework to enable partners to align priorities and maximise potential funding streams. The MoU is not legally binding but a statement of joint intent and has been subject of consultation with all partners

Transport for South Hampshire & Isle of Wight

4.7 Transport for South Hampshire & Isle of Wight is the partner of PUSH in delivering the transport infrastructure that is required to support economic and housing growth in the sub-region. It is the over-arching strategy, bidding and delivery agent for sub-regional transport projects, programmes, policies and strategic operational matters. The transport partnership has its own business plan which includes a number of key proposals on which TfSH&loW will be working with PUSH in order to implement the South Hampshire vision.

Infrastructure Delivery Planning

- 4.8 The NPPF identifies the importance of ensuring infrastructure is considered through the plan making process. Paragraph 162 requires local authorities and infrastructure providers to:
 - Assess the quality and capacity of infrastructure for transport, water supply, wastewater and its treatment, energy (including heat), telecommunications, utilities, waste, health, social care, education, flood risk, and its ability to meet forecast demands; and
 - Take account of the need for strategic infrastructure including nationally significant infrastructure within their areas.'
- 4.9 In order to meet this requirement, in line with the MoU agreed as part of PUSH, Hampshire County Council produced an Infrastructure Statement for the region in 2012. The infrastructure statement has been consulted on (with PUSH partners) and was endorsed by the HCC Cabinet in December 2012. The statement identifies infrastructure needs for each district and includes current funding arrangements and potential future funding. This, combined with evidence in the District Transport Statements, shows the need for significant new infrastructure.
- 4.10 Prior to this, during the development of the South East Plan, PUSH and Hampshire County Council submitted evidence to the South East Plan Examination-in-Public Panel background documents on Critical Other Infrastructure requirements for South and North Hampshire respectively. This identified the new non-transport infrastructure required to support development identified in the South East Plan.

Minerals and Waste Planning

- 4.11 In October 2013 the Hampshire County Council Minerals and Waste Plan was adopted. This document forms the policy basis for all future minerals and waste planning applications to be assessed and determined against. The Hampshire Minerals and Waste Plan provides an extremely important policy role in protecting the environment and communities and ensuring the local economy is supported by enabling an adequate supply of minerals over the next 20 years and sustainably managing Hampshire's waste.
- 4.12 Hampshire County Council in its role as minerals and waste planning authority has been engaged in the development of the Welborne Plan.

Solent Disturbance Mitigation Project

4.13 Specific projects that are currently ongoing include the Solent Disturbance Mitigation Project (SDMP) undertaken by the Solent Forum, of which Fareham Borough Council is a member. Phase III of the project which provides a suggested avoidance and mitigation strategy was published in May 2013 and has been released for endorsement and adoption by the Local Planning Authorities. The Welborne Plan takes account of the project's findings.

Gypsies, Travellers and Travelling Showpeople

- 4.14 Work to take forward the needs of Gypsies, Travellers and Travelling Showpeople has been taken forward in a partnership of eleven authorities:
 - East Hampshire District Council
 - Eastleigh Borough Council
 - Fareham Borough Council
 - Gosport Borough Council
 - Havant Borough Council
 - New Forest District Council
 - Test Valley District Council
 - Winchester City Council
 - New Forest National Park Authority
 - South Downs National Park Authority
 - Hampshire County Council
- 4.15 The needs identified for Gypsies, Travellers and Travelling Showpeople in the Partial Review of the South East Plan have been taken forward on behalf of the partnership through a study of accommodation needs undertaken during 2012 by the charity Forest Bus Limited with the findings presented in the Hampshire Traveller Assessment 2013, undertaken. The findings of this assessment have been taken into consideration as part of the development of the Welborne Plan.

Officer Groups within PUSH

4.16 PUSH Policy Officers Group (PUSHPOG) comprises staff resourced from policy staff from all the PUSH authorities usually at team leader level or above to discuss, amongst other items, findings of studies commissioned collectively by PUSH such as the Spatial Strategy for the area. The group also represents PUSH to external agencies. These meetings are held every six to eight weeks.

Officer Groups within Hampshire

4.17 The co-operation between local planning authorities in Hampshire is considered to be very good. As part of the Hampshire and Isle of Wight Local Government Association there is an established structure of inter-council meetings at chief planning officer level - Hampshire and Isle of Wight Chief Planning Officers Group (HIPOG) which oversees various sub groups including the Development Plans Group (DPG); Development Control Practitioners Group (DCG) and the Planning, Research Liaison Group (PRLG). In terms of plan making the DPG, which meets every two months, has a standing item on every authorities' plan

making updates and issues that have arisen. This is an excellent forum for generating best practice, networking with neighbouring authority officers and identifying strategic cross-boundary issues.

The Local Enterprise Partnership and The Local Nature Partnership

4.18 Collaborative working with these bodies is identified in paragraph 180 of the NPPF. Although Local Enterprise Partnerships and Local Nature Partnerships are not subject to the duty to co-operate requirements, local authorities must consult with these organisations whilst preparing their local plans. Fareham Borough Council's work with these two partnerships is discussed in sections 7 and 8 of this statement of compliance.

Welborne Strategic Board

- 4.19 To enable a variety of interests and different groups to help to develop the proposals for Welborne, new Governance arrangements were approved by the Council's Executive in February 2012. This included the creation of the Strategic Board, who's purpose is to drive forward and set the strategic direction for the development of Welborne and also to receive reports and briefings from officers on:
 - Progression of the Welborne Plan;
 - Development of the infrastructure funding strategy;
 - Proposals for a joint infrastructure fund;
 - · Revenue and capital funding bids;
 - Quarterly progress reports.
- 4.20 The Welborne Strategic Board meets in public every three months and helps the Council meet its duty to co-operate with Hampshire County Council, the Homes and Communities Agency and the Solent Local Enterprise Partnership all of whom are members. Minutes from all of the Strategic Board meetings are available on the Council's website.

Welborne Standing Conference

- 4.21 In addition to the Strategic Board, the new Governance arrangements approved in February 2012 also included the creation of the Welborne Standing Conference. The purpose of which is to bring together different local interest groups in a formal round-table setting to advise them on the progress made and the available opportunities to make comments on the Welborne planning process. The Standing Conference receives reports and briefings on the overall progression of the planning and delivery of Welborne, including:
 - The Welborne Plan and concept masterplanning
 - Infrastructure delivery and
 - The outcomes of and future opportunities for community engagement.
- 4.22 The Standing Conference is chaired by an independent chairperson and involves the Executive Leader of Fareham Borough Council, together with the Executive Member for Strategic Planning and Environment, Ward Councillors and landowner representatives alongside a wide variety of local parties and

organisations with an interest in the development of Welborne, including in relation to the duty to co-operate, representatives from:

- · Hampshire County Council (officer and member);
- Solent Local Enterprise Partnership;
- Homes and Communities Agency;
- Fareham & Gosport Clinical Commissioning Group.
- 4.23 In addition, Winchester City Council is a prominent member of the Standing Conference at both officer and member level, as Welborne shares a common boundary with Winchester City Council.

Neighbouring Local Plan Progress

4.24 The table below details the progress of Winchester City Council's Local Plan documents and identifies any specific considerations in relation to Welborne.

Table 4.1: Winchester City Council Local Plan Progress (February 2014)

Stage of Local Plan	Adoption or Anticipated Adoption Date	Considerations
Local Plan Part 1 – Joint Core Strategy	Mar 2013	North-western and northern boundary of Welborne borders Winchester City Council. Land within Winchester City Council known as 'Knowle Triangle' is proposed within Welborne Plan as location for Secondary School playing fields. Knowle Triangle allocated as Strategic Gap in Local Plan Part 1.
Local Plan Part 2 – Development Management & Allocations	May 2015	No confirmed details available at this stage.

Neighbouring Parish Councils and Community Groups

- 4.25 Fareham Borough does not have any of its own parish councils but Wickham Parish Council borders the north and north-west of Welborne. As such, Wickham Parish Council is a formal member of the Welborne Standing Conference and is kept up to date with the development of the Welborne Plan.
- 4.26 Although Fareham has no parishes, the following community groups are represented on the Welborne Standing Conference and are kept up to date with the development of the Welborne Plan.
 - The Fareham Society;
 - Funtley Residents' Association;
 - Knowle Village Residents' Association;
 - Wallington Village Community Association:
 - The Wickham Society.

5 Welborne Plan Consultation Stages

5.1 There have been three main stages of consultation on the Welborne Plan to date which are set out below. Further information on the methods of consultation, the groups consulted and how responses informed the subsequent plan stages is provided in the regulation 22(c) consultation statement.

Options Stage

5.2 This represented an early stage of the Plan's evolution and introduced a range of potential masterplanning and transport options to indicate how Welborne could be developed. The Options Report was consulted on from 2nd July 2012 until 31st July 2012. All general consultation bodies on the Council's consultation database and all specific consultation bodies were invited to respond. A total of 535 responses were received. Furthermore, five local exhibitions were held to help explain the consultation stage which received a total of over 500 attendees.

Regulation 18 (Preparation) Stage

- 5.3 This represented the first formal consultation stage in the process. The Regulation 18 stage consulted on the Draft Welborne Plan which provided the first iteration of the policy framework for Welborne. The draft plan was subjected to 6 weeks of public consultation between the 29th April 2013 and 10th June 2013. As with the Options Stage, all general consultation bodies on the Council's consultation database and all specific consultation bodies⁶ were invited to respond, and again five local exhibitions were held.
- 5.4 A total of 224 respondents submitted responses to the consultation, following a total of 478 people who attended the exhibitions.

Regulation 19 (Publication) / Regulation 20 (Representations) Stage

- 5.5 This represented the final and most formal stage in the process as the Regulation 19 Publication Draft Welborne Plan set out the policy framework that the Council intends to submit for examination. The Publication Draft Welborne Plan was published for a 6 week period of representations between the 28th February and 11th April 2014. All general and specific consultation bodies who were invited to make representations under regulation 18(1) were similarly invited to make representations under regulation 20(1).
- 5.6 A total of 633 respondents submitted representations on the regulation 19 Welborne Plan, including responses from the following duty to co-operate bodies;

Winchester City Council Hampshire County Council Environment Agency English Heritage

Natural England Homes and Communities Agency Portsmouth Hospitals NHS Trust Hampshire County Council highway authority

⁶ In accordance with Regulation 2(1) of the Town and Country Planning (Local Planning) (England) Regulations 2012

6 Co-operation with Key Stakeholders

- 6.1 In order to facilitate development of the Welborne Plan and meet the duty to cooperate requirement, the Council has been involved with continuous engagement with a range of key stakeholders outside of the statutory consultation processes outlined in section 5. Contact has been through email and importantly, face-toface meetings. Table 6.1 details the contact with key stakeholders.
- 6.2 The engagement outlined in this document ranges from formal consultations, exhibitions, general correspondence and meetings. Over the development of the Welborne Plan this engagement has led to a common understanding of the major issues and had a direct input into the progression of the wording, policies and overall direction of the Welborne Plan. Key developments to the Welborne Plan that have arisen through engagement include:
 - Significant changes to the masterplan and the production of a Strategic Framework Diagram;
 - Identifying Junction 10 of the M27 as the main strategic access to the development;
 - Refinement of the housing target to 6,000 dwellings; and
 - The location of the secondary school.
- 6.3 The Council will continue to engage with all relevant parties to ensure the delivery of the Welborne project.

Table 6.1: Fareham Borough Council Contact with key bodies, groups and organisations with an interest in the Welborne Plan

Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
Greenspace infrastructure and the wider landscape setting (Standing Conference workshop 1)	20/11/2012	 Hampshire County Council Hants & IoW Wildlife Trust Winchester City Council Others: Representatives from local communities and from both principal landowners 	The location of the new community close to the South Downs National Park and other major conservation sites makes it important both to get the landscape setting right but also to create a new green gateway. It should bring into being one or more greenspace "star attractions" which will not only satisfy the day to day needs of residents but be good enough to attract visitors from Fareham and the wider area.
Education	28/11/2012	Hampshire County Council (Education Officer and Planning Contributions Manager)	The projected number of primary and secondary students was discussed with a view to specifying the size and phasing requirements of education provision. For secondary this involved exploring two broad strategies to allow for flexibility in size and phasing. Cost and location issues were also explored.
Solent Disturbance and Mitigation Project	29/11/2012	Solent Forum MembersRSPBFootprint Ecology	Workshop where members of the Solent Forum fed ideas into the draft Avoidance and Mitigation Strategy for impacts on the coast.
Achieving a quality place and masterplanning the new community (Standing Conference workshop 2)	3/12/2012	 Hampshire County Council (member) Winchester City Council (Head Planning officer) University of Portsmouth Homes and Communities Agency Others: Representatives from local communities and from both principal landowners 	The approach to design and layout, is probably the most challenging aspect of ensuring that the new community is attractive to residents, desirable to investors and has the potential to go on generating new activities and economic value. The Standing Conference considered that overall the new community should follow the character and attraction of a traditional Hampshire Market Town delivered in 21st century terms. In design it would need to be a hybrid having a tight, "historic" centre, built to higher density, while outer areas were less dense and developed to Garden City principles, so

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Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
			softening the borders with the existing landscape.
Green Infrastructure	12/12/2012	 Natural England Hampshire & IoW Wildlife Trust Others: Representatives from both principal landowners 	Discussion of on-site green infrastructure, mitigation of The Solent & achievement of PUSH GI objectives. Initial strategy proposed 113 ha, however NE stated that they would be looking to see around 240 ha of on & off-site GI. Discussion with landowners about achieving links to off-site areas was held. Landowners were requested to firm up their GI proposals taking into consideration NE's requirements.
SuDS	14/12/2012	 HCC (SuDS manager & Flood and Water Management staff) Environment Agency (Planning Liaison officer & SuDS co-ordinator) Others: Representatives from both principal landowners 	HCC outlined their position in relation to future adoption of SuDS & indicated their preference to be involved in the design process. Implementation of SuDS across the site considered to be relatively straightforward and should be incorporated within the overall GI strategy. EA would require overarching principles for SuDS to be incorporated within AAP which adheres to SuDS management hierarchy, but do not need specific detail on schemes. Potential for landowners to produce a SuDS evidence document identifying what types of SuDS will be used and where within the site, as well as identifying maintenance & management potential. This could be incorporated within the design code in support of the AAP.
Transport (Working group)	17/12/2012	 Highway Authority Transport for South Hampshire Highways Agency Others: Transport representatives from both 	Discussion focused on layout options for M27 junction 10. Landowners presented joint proposal which was only option within their land control. Option was presented and it was agreed to run this option in the model. FBC had concerns over this option due to the amount of land

Table 6.1: Fareham Borough Council Contact with key bodies, groups and organisations with an interest in the Welborne Plan

Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
		principal landowners	that it potentially sterilises, as well as its proximity to Funtley. A brief preferable scenario was presented by FBC, however was only at concept stage and needs further work.
Transport (Working group)	09/01/2013	 Highway Authority Transport for South Hampshire Highways Agency Others: Transport representatives from both principal landowners 	TfSH updated the group on the results of SHTM runs 1-4. Discussion continued on layout options for M27 junction 10. The landowners confirmed details of their joint proposal within their land control and it was agreed to run this option in the model. FBC reiterated concerns over this option due to the amount of land that it potentially sterilises, severance issues and proximity to Funtley. Alternative options introduced by FBC.
Transport	24/01/2013	Highway AuthorityTransport for South Hampshire	Meeting to outline J10 options. HCC to consider suitable alternatives for access to the east and west of the site.
Infrastructure Funding (Working Group)	28/01/2013	 Highway Authority Solent LEP Others (FBC viability and masterplanning consultants and representatives from both principal landowners) 	Outlined project programme for Infrastructure Funding Strategy and agreed next steps. Discussion of sharing of viability information with landowners.
Transport	05/02/2013	Highways AgencyTfSHHighway Authority	Outlined four options for J10 produced by PB. Agreed two options should proceed to testing.
Economic Strategy Workshop	07/02/2013	 HCC (Assistant Director – Economic Development) PUSH (Executive Director) 	Draft paper on employment and workspace based on discussions in the workshop has informed policy on economy and employment in draft plan. Items discussed

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Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
		 Standing Conference Chairman FBC masterplanning and viability consultants. 	include quantum and location of employment development, employment role of new community, mix of employment uses, employment in non-B Use classes, self-containment, target business sectors home-working, business incubation, education and training, phasing, compatibility with the sub-regional economic development strategy.
Education and Community Infrastructure (Standing Conference workshop 3)	12/02/2013	 HCC (Education delivery officers) Fareham & Gosport Clinical Commissioning Group Fareham Schools (Brookfield Community School, Fareham College, Neville Lovett Community School, Henry Cort Community College) Others (Representatives from local communities and from both principal landowners) 	Provision and quality of education in and for the new community is a key element in its marketable value, attraction to families and to all who use and benefit from its facilities and activities. The first school is often the focal point for a new community as it develops and may be the only community facility in the early years.
Education	12/02/2013	HCC (Education offices)	Meeting to discuss possible education issues at the new community.
Solent Disturbance Mitigation Project	13/02/2013	 Natural England Members of the Solent Forum RSPB Footprint Ecology 	Natural England's position is that they are not able to rule out likely significant effects from development and increased population so they endorse the SDMP Phase 2 work and do not believe that more evidence to establish the disturbance effects is required. NE support the Solent Forum in progressing the Phase 3 Avoidance and Mitigation Plan. Brief discussion a about draft mitigation strategy.

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Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
Social Infrastructure workshop	19/02/2013	 PCC (Development contributions manager & waste management officers) FBC masterplanning and infrastructure consultants 	Meeting to discuss provision of range of social infrastructure:
			 Location, timing, and cost of providing of a Household Waste Recycling Centre on site. Phasing & contributions required for social infrastructure (schools, library, community hall) Possible footbridge over A32
Green Infrastructure Strategy and Mitigating the impact on European Sites	19/02/2013	 Natural England HCC (Ecology officer) FBC Masterplanning consultants 	FBC presented a draft GI Strategy seeking to clarify the level and type of mitigation that NE consider will be required. NE keen to encourage genuine new off-site GI and green links, not just enhancement of existing. A mixture of mitigation through provision of on-site GI as well as financial contributions to the Solent Disturbance and Mitigation Project is likely to be required due to the scale of the NCNF. Funding, delivery, phasing and long term management all need to be planned for.
Funding and delivery of infrastructure & flood management (Standing Conference)	21/02/2013	 Winchester City Council Fareham & Gosport Clinical Commissioning Group Homes & Communities Agency Partnership for Urban South Hampshire Environment Agency Others: Representatives from local communities and from both principal landowners 	Presentation on the funding and delivery of infrastructure. Verbal presentation from the Environment Agency on environmental management and prevention of flooding, including preparations for the new development and reference to the recent flooding problems experienced in Fareham.
Reg 18 Public consultation	06/03/2013	Email to Winchester City Council	Informed WCC of the Reg 18 exhibitions to be held outside of Fareham Borough and within Winchester City

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Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
			at Knowle and Wickham.
Transport	11/03/2013	Highway AuthorityTransport for South Hampshire	Outlined proposed for J10. Agreed basis for modelling.
Green infrastructure	05/04/2013	Winchester City Council	FBC set out the off-site green infrastructure proposed for the new community and what portion is located in Winchester district. WCC happy with proposals and identified the need to further explore how off-site GI will be secured and managed and how WCC will deal with the relevant land in their Local Plan Part 2 Site Allocations document.
Education	17/04/2013	HCC (Education and highways officers)Highway Authority	On-going meetings to discuss education requirements for Welborne. HCC to provide land take of schools provision to aid on-going masterplanning.
Regulation 18 Draft Plan consultation	29/04/2013	All Statutory and interested persons and organisations.	Correspondence sent to inform the start of the public consultation on the Draft Plan.
Community Engagement	03/05/2013	Winchester City Council	Informed WCC of the communications with Wickham Parish Council and Droxford Junior School.
Early years provision	17/05/2013	HCC (Children services)	Informed HCC of the approach to early years provision set out in the draft plan and the demographic modelling outputs used to inform this. Agreed the approach in principle, discussed stimulating market delivery and now awaiting formal response to consultation.
Education issues	21/05/2013	HCC (Education, highways and planning obligation officers)Highway Authority	On-going meetings to discuss education requirements for Welborne - in particular the size of the school and locations. HCC to provide more evidence on why their

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Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
			pupil yield calculations should be used at Welborne and to provide a view of impact of pre-schools on land take of primary provision to aid on-going masterplanning.
Employment Workshop to discuss update to the employment strategy.	19/06/2013	 HCC (Economic regeneration) Winchester City Council Eastleigh Borough Council Gosport Borough Council Portsmouth City Council PUSH Solent LEP 	 Location of district centre should remain on the A32 but possibly move further north so that it can serve the greatest numbers of the new community. B1 (and D uses) overall land budget reduced but stays around the District Centre and the A32 frontage. Investigation of how one might shift B2/B8 onto the west side of the A32 without compromising overall volume of new homes – which might mean squeezing down the overall land budget for employment uses. Reduction of B2/B8 to east of A32. Overall reduction in the level of employment at Welborne due to relative shift of provision from B1 to B2/B8 and possible reduction in overall land for employment. Early completion of M27 junction 10 as all-moves is critical for bringing forward employment.
District Energy	03/07/2013	HCC (Energy officers)	Consider undertaking an outline feasibility study for district energy to explore if FBC/HCC could have a role in delivering energy infrastructure.
Countryside	09/07/2013	HCC (Countryside officer)	Understanding of the desire to enhance linkages to the South Downs National Park via the Meon Valley Trail by closing the "Knowle Gap." In the short term there could be a link via Mayles Lane and in the long term on the old railway line.

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Infrastructure Prioritisation	09/07/13	HCC (Education, Countryside, Waste, Energy and Contribution Officers)	Discussion of projects on the Stage 1 Infrastructure Delivery plan in terms of prioritisation and phasing requirements. Included discussion on differences between HCC and FBC on demographic forecasting for school capacity/timing and on the school build cost assumptions. Also covered, library provision, green infrastructure, the provision of a HWRC, the funding of an extra care facility and the feasibility study being undertaken by HCC on a District Centre CHP system.
Infrastructure Funding Group	15/07/13	 Highway Authority Solent LEP Others (Representatives from both principal landowners) 	Update on Funding Strategy Progress and housing company.
Green Infrastructure	19/07/13	 HCC (Ecology officer) Winchester City Council Natural England 	Agreement with Natural England that substantial on or adjoining site GI will be needed to mitigate the majority of the recreational impact on the Solent. Gardens and sports pitches do not count towards mitigation. The impact cannot be easily quantified so no specific quantity of GI can be set but it must be of sufficient quality to mitigate the impact on the coastal European sites. Any impact not mitigated by provision of GI could be mitigated by a contribution to the SDMP. The policy needs flexibility in case the 3 off site strategic GI areas cannot be brought forward. NE would not be unduly concerned about impacts on the River Meon if land adjacent was to contribute towards mitigation provided access was carefully managed. Winchester CC stated they would prefer joint determination of the planning application. Built development on Knowle Triangle is

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			contrary to their adopted Local Plan.
Green Infrastructure	22/07/13	 Natural England Others (Representatives from both principal landowners) 	Landowners presented their approach to GI. NE is broadly happy with an approach of embedded seminatural GI running through the site as it can function as one big open space. NE would like to see both sides of Fareham Common linked up and connected to the site otherwise it will only serve north Fareham residents; nonetheless this could have a similar mitigation effect in deflecting pressures from the Solent as if it served Welborne residents. A GI gateway to the north is needed. Landowners must demonstrate that on-site GI is effective for it to be acceptable to NE, otherwise landowners will need to provide more GI off site.
Transport Working Group	23/07/13	Highway Authority	Discussed options for J10 Improvements. Tabled alternatives. Agreed Buckland / BST would review alternative options.
Education	22/07/2013	HCC (Education officers)Highway Authority	On-going meetings to discuss education requirements to meet the needs of Welborne. HCC to provide land take of schools provision to aid on-going masterplanning. And discuss potential sites for the schools
District Energy	31/07/2013	HCC (Energy officers)	HCC to prepare a project brief to explore the feasibility of district energy at Welborne.
Environment	06/08/2013	Environment Agency (Planning liaison officer)	EA to advise on view of a potential earth bund to mitigate noise impact in SPZ2 and on latest position with East Hampshire Catchment Abstraction Management Strategy.

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Waste water, water efficiency/quality, SuDS and Green Infrastructure	27/08/2013	Environment Agency (SuDS officer, Planning and Technical officers)	Confirmed the level of viability evidence that the EA require in order for them to be satisfied of an acceptable waste water solution. Confirmed acceptable approach to water efficiency measures.
			SuDS policy would need to be in line with SuDS manual and best practice and ensure no net increase in discharge from site. Furthermore a staged approach would be best and would remove need for large attenuation areas.
Strategic Design Code; highways and lighting issues	19/09/2013	HCC (Officers from highways, street lighting, and highways adoption)	Discussion of incorporating street design, lighting and parking in the Strategic Design code; required performance standards
Masterplan workshop	08/10/2013	 WCC HCC (Director of Environment) Natural England Homes & Communities Agency Highways Agency Solent Local Enterprise Partnership 	Discussion with key parties to examine the key masterplan issues and way forward for planning Welborne.
Viability modelling	23/10/2013	Homes & Communities Agency	Discussion of assumptions and inputs to viability modelling with the HCA.
Housing numbers and residential land budget	25/10/2013	Homes & Communities Agency	Examination of inputs into housing numbers and residential land budget.
Highways and Access matters	25/10/2013	Highway AuthorityHighways Agency	Examination of transport solutions for accessing Welborne.

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Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
Green infrastructure (incl SANGs) - establish design criteria and land budget	28/10/2013	Natural EnglandHomes & Communities Agency	Examination of the need and quantity of strategic green infrastructure required to serve Welborne.
Education	04/11/2013	HCC (Education and contributions officers)	Discussion of education issues relating to Welborne.
Strategic green infrastructure	06/11/2013	HCC (Director of Environment & estates officer)	Discussion of land requirements to accommodate Welborne.
Green infrastructure (incl sangs) - establish design criteria and land budget	07/11/2013	Natural EnglandHomes & Communities Agency	Examination of the need and quantity of strategic green infrastructure required to serve Welborne.
Housing Numbers and Residential Land Budget	11/11/2013	Homes & Communities Agency	Examination of inputs into housing numbers and residential land budget.
Approach to Overall Viability modelling	14/11/2013	 HCC (Director of Environment & Developer Contributions Manager) Homes & Communities Agency 	Discussion of assumptions and inputs to viability modelling with the HCA.
Water efficiency and water supply	14/11/2013	Environment AgencyPortsmouth Water	Portsmouth Water's representation made to the Draft Plan was discussed including their concerns about high levels of water use minimisation and the role that Albion Water might play in waste water treatment. The involvement of the EA was to advise FBC and to support the case for a policy-led approach to water efficiency. Through the meeting, broad agreement was reached that water efficiency at the CfSH level 3/4 rate of 105 litres pppd would be acceptable and appropriate for Welborne.
Transport	15/11/2013	HCC (Developer Contributions)	Agreeing how parties will work together to bring forward

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		Highway Authority	a transport solution for Welborne.
Highways Modelling	19/11/2013	Highway AuthorityHomes & Communities AgencyHighways Agency	Agreeing how parties will work together to bring forward a transport solution for Welborne.
Approach to Overall Viability modelling	25/11/2013	HCC (Developer Contributions)Homes & Communities Agency	Discussion of assumptions and inputs to viability modelling with the HCA.
Infrastructure Delivery Plan	02/12/2013	Highway AuthorityHCC (Developer Contributions Manager)Homes & Communities AgencySolent LEP	Discussion of assumptions and inputs behind the IDP.
Welborne workshop	04/12/2013	 Homes & Communities Agency Solent LEP Principal Landowners	Discussion of a range of issues related to the delivery of Welborne.
Infrastructure funding	09/01/2014	Solent LEPHomes & Communities AgencyHighway AuthorityPrincipal Landowners	Discussion of infrastructure funding issues.
Transport	14/01/2014	 Homes & Communities Agency Highway Authority Highways Agency Principal landowners	Discussion on transport modelling and agreement on future steps required to develop designs for improvements to Junction 10 of the M27.
Welborne workshop	27/01/2014	 Homes & Communities Agency Solent LEP HCC (Member, Director of Environment &	Discussion of a range of issues related to the delivery of Welborne.

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Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
		Director of Regeneration) Natural England Highways Agency DCLG WCC Highway Authority Principal Landowners	
Viability Infrastructure (Conference call)	29/01/2014	4 • Homes & Communities Agency	Discussion of assumptions and inputs to viability modelling with the HCA.
Welborne Governance	07/02/2014	 Homes & Communities Agency HCC (Director of Environment & Developer Contributions Manager) Highway Authority Principal Landowners 	Discussion of a range of issues related to the governance of Welborne.
Welborne Viability and Delivery	14/02/2014	 Homes & Communities Agency HCC (Director of Environment) Solent LEP Principal Landowners 	Discussion of assumptions and inputs to viability modelling.
Standing Conference (Reg 19 consultation)	25/02/2014	 Homes & Communities Agency HCC (Member & SuDS officer) Highway Authority WCC Principal Landowners 	Discussion of issues within the Publication Plan and the regulation 19 period of representations.
Governance	27/02/2014	4 • Homes & Communities Agency• HCC	To discuss a range of issues related to the governance of Welborne.

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Welborne Plan topic (group, <i>if applicable</i>)	Date	Attendees (in addition to FBC)	Details of the meeting/event
		Principal Landowners	
Transport	28/02/2014	Highway AuthorityHighways Agency	Agreeing how parties will work together to bring forward a transport solution (primarily junction 10) for Welborne.
Transport (M27 Junction 10)	07/03/2014	Highway AuthorityHighways Agency	Discussion of the relative merits of options for the upgrade of Junction 10 of the M27. Agreement on preferred by the public sector agencies.
Welborne Delivery	20/03/2014	 Homes & Communities Agency HCC (Director of Environment) Solent LEP Principal Landowners 	Discussion of a range of issues related to the delivery of Welborne.
Standing Conference – Local Transport issues	28/03/2014	Highway Authority	Discussion with local resident groups representatives of likely impacts and options for mitigation of traffic impacts on local roads.
Green Infrastructure / Appropriate Assessment	02/04/2014	 Natural England Principal Landowners Homes & Communities Agency (ATLAS) 	Purpose of the workshop was to provide an update on the current position of Appropriate Assessment (AA), to review the scope of works, required evidence base and visitor survey, and to discuss the evolving design principles.
			Natural England explained that PUSH has confirmed that the Solent Disturbance and Mitigation Project mechanism for developers to pay into the project is in place and will be live from 1st May 2014. Mitigation equating to £172 per unit that is payable towards coastal mitigation measures can be delivered as developments come forward. The scheme is interim

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			at present and is to run from 2014 to 2017. Some commitment has been made by PUSH that a full mitigation scheme will be available by 2017.
			Natural England explained that Dash Wood may be subject to ecological 'hotspots' of importance to bats and the AA would need to address how current conditions could be improved.
			Confirmation that an overall provision of SANGS at the site is required, but it is not absolutely necessary to meet the SANGS standard.
Green Infrastructure / Appropriate Assessment	22/04/2014	 Natural England Homes & Communities Agency (ATLAS) Principal Landowners 	Natural England confirmed that it will be necessary to demonstrate that "noise will not be the dominant feature of the SANGS" and recommended that evidence from other sites (Chobham Common) that are successfully operating as SANGS in a noisy environment should be researched and used in the HRA.
			Natural England confirmed that new motorway slip roads must not cause severance in connectivity from Fareham Common to Dash Wood.
Green Infrastructure / Appropriate Assessment	12/05/2014	 Natural England Homes & Communities Agency (ATLAS) Principal Landowners 	A review of, and agreement of the principles of the SANG strategy.
			Natural England explained that it is important that the management of Dash Wood demonstrates an approach that incorporates the appropriate measures

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			to react as required e.g. sufficient monitoring.
			It was agreed that Fareham Common, Dash Wood and the Western Corridor, in the context of the wider SANGS strategy, are acceptable as SANGS land subject to certain requirements.
			Natural England advised of concerns that land at Pook Lane may not be acceptable as SANGS land due to noise, the resulting reduction in usable space; and the lack of openness in the context of the proposed nearby commercial development.

7 Local Enterprise Partnership

- 7.1 The Solent Local Enterprise Partnership (LEP) was formed after the government offered local areas the opportunity to take control of their future economic development. It is a locally-owned partnership between businesses and local authorities and plays a central role in determining local economic priorities and undertaking activities to drive economic growth and the creation of local jobs.
- 7.2 The Solent LEP is led by the business community and supported by four university partners, the further education sector, three unitary authorities, eight district councils, one county council and the voluntary and community sector all working together to secure a more prosperous and sustainable future for the Solent area.
- 7.3 It is the first LEP in the country to have a fully-elected board of directors. They have been drawn from the area's key business, education and local authority communities.
- 7.4 With a population of more than 1.3 million and over 50,000 businesses, the Solent area is an internationally-recognised key economic hub anchored around the Isle of Wight, the two cities of Portsmouth and Southampton, the M27 corridor and the Solent waterway.
- 7.5 Of particular relevance is the LEP's strong focus on infrastructure priorities including land assets, transport and housing, reducing flood risk and improving access to high speed broadband.
- 7.6 Fareham Borough Council has consistently engaged with the Solent LEP throughout the development of the Welborne Plan, through the LEP's role on both the Strategic Board and the Standing Conference. In addition, the LEP has been invited to make responses on the Options Consultation, the Regulation 18 Draft Plan Consultation and the Regulation 19 Publication Plan.

8 Local Nature Partnership

- 8.1 The Hampshire and Isle of Wight Local Nature Partnership (LNP) was established in 2012 and is one of 48 strategic local nature partnerships formed in England following publication of the 2011 Natural Environment White Paper.
- 8.2 The partnership aims to provide a vision, strategic leadership and a strong championing voice for the superb natural environment of our two counties. Hampshire and the Isle of Wight are blessed with a range of exceptional natural assets which are well recognised *but* are undervalued and under pressure
- 8.3 The LNP firmly believe that a healthy natural environment is critical to economic prosperity and the health and wellbeing of society, and therefore investing in nature is essential for a sustainable future. The high level priorities of the Hampshire and Isle of Wight LNP are to:
 - Protect and improve the natural environment on land and at sea creating bigger, better and more joined up places for nature in line with the vision and recommendations of Sir John Lawton's Making Space for Nature report.
 - Promote a sustainable green economy in which economic prosperity and the health of our natural resources sustain each other.
 - Reconnect people and nature strengthening the connections between people and nature and improving the health of both.
 - Promote the need to invest in nature for the many benefits and ecosystem services it provides and to put its value at the heart of decision making right across the two counties
- 8.4 Fareham Borough Council invited the LNP to make a response to the Regulation 18 Draft Plan Consultation but was informed that unfortunately the LNP is not resourced to be able to respond to local development plans on an individual basis. Even so, the LNP was invited to make a representation on the regulation 19 Publication Welborne Plan but no response was received. However, LNP members including the RSPB, Winchester City Council, New Forest National Park Authority, Hampshire County Council and Natural England did respond.