



Statement of Compliance with the Duty to Co-operate

September 2020

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1. Introduction

- 1.1 The 'Duty to Co-operate' became a legal requirement under the provisions of the Localism Act, which came into force in November 2011. Section 33A of this Act¹ amended the Planning and Compulsory Purchase Act 2004, by inserting a new legal requirement referred to as the 'Duty to Co-operate'. The National Planning Policy Framework (NPPF) February 2019 refers to the Duty to Cooperate. It states that local planning authorities and county councils are under a duty to cooperate with each other, and with other prescribed bodies, on strategic matters that cross administrative boundaries. Local Planning Authorities (LPA's), County Councils and public bodies are expected to engage constructively, actively and on an ongoing basis to maximise the effectiveness of Local Plan preparation in the context of strategic cross boundary matters. This duty is termed the Duty to Co-operate.
- 1.2 The duty as set out in Section 110 of the Localism Act:
- relates to sustainable development or use of land that would have a significant impact on at least two local planning areas or on a planning matter that falls within the remit of a county council
 - requires that councils set out planning policies to address such issues
 - requires that councils and public bodies 'engage constructively, actively and on an ongoing basis' to develop strategic policies
 - requires councils to consider joint approaches to plan making.
- 1.3 The bodies prescribed for the purpose of section 33A(1)(c) of the Planning and Compulsory Purchase Act 2004 as Town and Country Planning (Local Planning (England) Regulations as amended by the Town and Country Planning (Local Planning) (England) (Amendment) Regulations 2012:
- Environment Agency
 - Historic Buildings and Monuments Commission for England (Historic England)
 - Natural England
 - Mayor of London
 - Civil Aviation Authority
 - Homes England
 - Clinical Commissioning Groups
 - National Health Service Commissioning Board
 - Office of the Rail Regulator
 - Highways Agency
 - Transport for London
 - Integrated Transport Authorities
 - Highway Authorities
 - Marine Management Organisation
- 1.4 LEPs are not defined by statute, they are not covered by the 'duty to cooperate'. However, LEPs are identified in the regulations as bodies that those covered by duty 'should have regard to' when preparing local plans and other related activities. Local Nature Partnerships² (LNPs) are also prescribed in the regulations as bodies which local authorities 'should have regard to' given their role in the management of natural environmental assets, supporting biodiversity and, in particular, identifying Nature Improvement Areas.

¹ <https://www.legislation.gov.uk/ukpga/2011/20/section/110/enacted>

² <https://hantswightlnp.wordpress.com/>

- 1.5 The NPPF states that in order to demonstrate effective and on-going joint working, strategic policy-making authorities should prepare and maintain one or more statements of common ground, documenting the cross boundary strategic matters being addressed and progress in cooperating to address these issues. Paragraph 20 sets out the strategic issues where co-operation might be appropriate, namely:
- Housing (including affordable housing), employment, retail, leisure and other commercial development;
 - Infrastructure for transport, telecommunications, security, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
 - Community facilities (such as health, education and cultural infrastructure); and,
 - Conservation and enhancement of the natural, built and historic environment, including landscapes and green infrastructure, and planning measures to address climate change mitigation and adaptation.
- 1.6 The Fareham Local Plan 2037 has been prepared with full regard to the Duty to Cooperate. The Fareham Local Plan 2037 provides the overarching spatial strategy for the Fareham Borough guiding the location, scale and type of future development up until 2037, as well as providing detailed development management policies.
- 1.7 Local Planning Authorities are expected to be able to provide evidence of having successfully cooperated to plan for strategic issues with cross boundary impacts when their Local Plans are submitted for independent examination. Demonstrating the Duty to Cooperate is an important part of ensuring the soundness of any Local Plan. This Duty to Cooperate statement accompanies the Publication version (Regulation 19) Fareham Local Plan 2037 and sets out how the Council has carried out the Duty to Cooperate in preparing the Local Plan. The purpose of this statement is to show how the key strategic issues affecting the Borough have been considered under the Duty to Cooperate, particularly in relation to neighbouring planning authorities and other public bodies.
- 1.8 The purpose of this report is to provide information on the constructive, active and continuous process of engagement which has underpinned the preparation of Fareham Local Plan. It is published in support of the Regulation 19 Publication version and details the Duty to Cooperate activities that have been undertaken throughout the Plan review process.

2. What does the Duty to Co-operate mean for Fareham

- 2.1 Fareham Borough Council shares administrative boundaries with Gosport, Eastleigh, Portsmouth and Winchester. Fareham is a lower-tier authority and forms a two-tier system with Hampshire County Council forming the upper tier and providing public services including education, highways, libraries and social services.

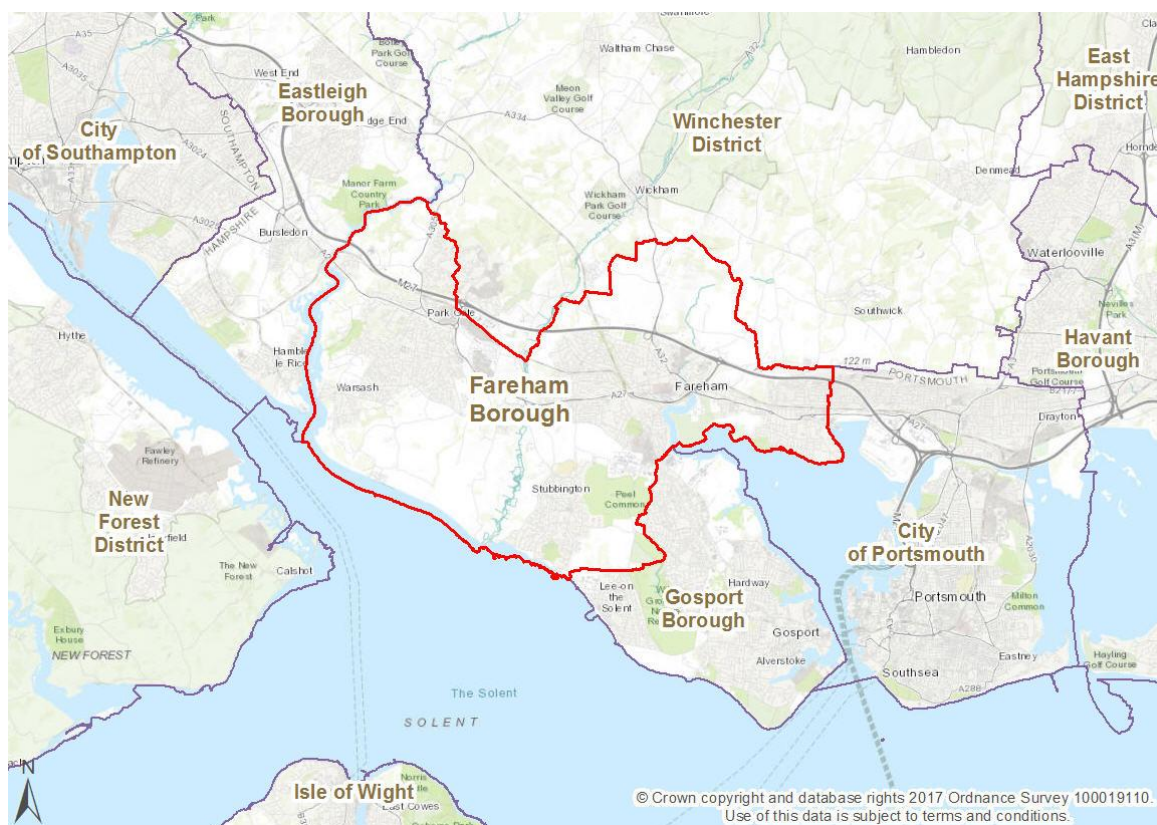


Figure 1: Location of Fareham Borough

- 2.2 The Council is also a member of the Partnership for South Hampshire (PfSH). The partnership formed in 2003 and supports the sustainable economic growth of the sub region and facilitates the strategic planning functions necessary to support that growth.
- 2.3 In practice the 'duty to co-operate' affects Fareham in the following ways to ensure cross boundary strategic issues are considered:
- Working with neighbouring local authorities;
 - Working with sub-regional Partnership for South Hampshire authorities;
 - Working with Hampshire County Council;
 - Working with prescribed bodies such as the Environment Agency, Natural England and the NHS;
 - Working with other public bodies and infrastructure providers.
- 2.4 Co-operation works in two ways and it is not always possible to reach agreement with neighbouring authorities or relevant bodies. It is preferable to work with other authorities and organisations throughout the period of preparing a local plan to identify early in the process the strategic issues and work collaboratively to address these, but this has to be qualified:
- For the Duty to co-operate to be most effective, those authorities seeking to deal with strategic issues should collaborate from the outset. However, neighbouring local authorities are at very different stages in the production of their Local Plans

affecting the extent of joint working or other forms of co-operation that can take place.

- In some cases, the main driver for dealing with cross-boundary issues will arise not in Fareham, but in other local authority areas. In such cases it is reasonable to expect those adjoining local authorities to take the lead in identifying and addressing the strategic cross boundary issues.

2.5 The Council has identified a number of key cross-boundary challenges and opportunities through the development of the Local Plan and ongoing engagement with our neighbouring authorities and other relevant bodies. These are summarised below:

Housing

- Seeking to ensure that unmet need from the sub-region can be met and planned for effectively.
- Provision of affordable housing.
- Gypsy and Traveller provision.

Nature Conservation

- Ensuring that any development pressures that may affect International Nature Conservation Designations are adequately assessed and appropriately mitigated, including:
 - Nutrient Neutrality (Solent nitrates)
 - Solent Recreation Mitigation Project (recreational disturbance)
 - Solent Wader and Brent Geese mitigation (loss of habitat)

Provision of Infrastructure

- Ensuring that there is adequate capacity of the strategic highways network to accommodate future growth and the impacts of growth are adequately mitigated.
- Ensuring the necessary supporting infrastructure, in particular health and education provision, accompanies the growth proposed in the Local Plan.

Employment

- Ensuring continued support and emphasis for Strategic Enterprise Zone at Daedalus.
- Cities First approach – not planning for more office development than is required.

Landscape

- Ensuring that there is no adverse impact on Portsdown Hill, Meon Valley and the River Hamble.

Transport

- Access to the Gosport peninsula.
- Local Plan impact on Whiteley Business Park.
- Transforming Cities Bid.

2.6 The Council has actively engaged with neighbouring local authorities, statutory bodies, infrastructure and service providers and other key stakeholders on an ongoing basis on wider strategic and cross-boundary issues relevant to the Local Plan. Section 3 of this report sets out the cooperation with prescribed bodies and other organisations in respect of these issues.

2.7 In addition to engagement on issues, the Council has worked specifically with a number of organisations on the preparation of key evidence base studies that are fundamental to the development of the Local Plan. The following table sets out the key elements of supporting

evidence base that Fareham Borough Council has worked jointly on with local authorities and prescribed bodies.

Table 1 – Evidence documents and organisations involved

Document	Other organisations involved
Habitats Regulation Assessment	Natural England Environment Agency
Sustainability Appraisal and Strategic Environmental Assessment	Natural England Environment Agency Historic England
Strategic Transport Assessment	Hampshire County Council Highways England Neighbouring Authorities
Infrastructure Delivery Plan	Hampshire County Council Hampshire Fire and Rescue Service Hampshire Constabulary Eastern Solent Coastal Partnership Fareham and Gosport CCG Historic England Southern Gas Networks National Grid Scottish and Southern Electricity Southern Water
Playing Pitch Strategy/Indoor Facilities Study	Sport England Sport's Governing Bodies

3. How Fareham has co-operated with others in the production of the Local Plan

- 3.1 For Fareham Borough Council, the duty to co-operate with neighbouring authorities and sub-regional partnerships to identify and address strategic cross-boundary issues requires cooperation with the following authorities:
- Eastleigh Borough Council;
 - Gosport Borough Council;
 - Winchester City Council;
 - Portsmouth City Council;
 - Havant Borough Council;
 - Partnership for South Hampshire (Four above plus New Forest District Council, Southampton City Council, Test Valley Borough Council, Havant Borough Council, East Hampshire District Council).
- 3.2 Working with Hampshire County Council (HCC) to identify and address strategic issues within the borough and cross-boundary issues regarding:
- Transport/Highways including Public Rights of Way
 - Education
 - Minerals and Waste
 - Community infrastructure
 - Flooding and surface water management.
- 3.3 Working with the relevant prescribed bodies and infrastructure providers to enable the delivery of housing and sustainable economic growth:
- The Environment Agency;
 - Historic England;
 - Natural England;
 - Civil Aviation Authority;
 - Homes England;
 - Fareham and Gosport Clinical Commissioning Group (representing NHS Commissioning Board and NHS Trusts);
 - the Office of Rail Regulation;
 - Highways England;
 - Marine Management Organisation;
 - Solent Local Enterprise Partnership; and,
 - Local Nature Partnership (Natural England, LPAs, Hampshire and Isle of Wight Wildlife Trust, RSPB and Hampshire Biodiversity Information Centre).
- 3.4 Although legally the Mayor of London and Transport for London are included in the prescribed bodies, they are considered to be geographically focused and not relevant to the development of the Local Plan for Fareham borough. In addition, there is no Integrated Transport Authority for the south Hampshire area at this time.
- 3.5 The Local Plan process undertaken by the Council has lasted several years as highlighted by the timeline in Table 2. Consequently, the DtC process has also taken place over a number of years. A full record of dates of the engagement can be found in appendix 1 and examples of how the Council engaged with its DtC partners can be found in appendices 2-8, including invitations to all organisations to engage with the Council in its plan preparation.

Table 2 – Local Plan timetable

Date	Key Stage	Method
25 Oct 2017 to 8 Dec 2017	Draft Local Plan Consultation (Regulation 18)	The Council consulted on a full draft version of the Local Plan including the evidence base and technical assessments.
10 Jun 2019 to 26 Jul 2019	Issues and Options Consultation (Regulation 18)	Consultation to address additional housing need, and to establish where stakeholders considered development should go and where in the Borough should be protected from future development.
13 Jan 2020 to 1 Mar 2020	Draft Local Plan Supplement Consultation (Regulation 18)	Consultation on the supplement to the Draft Local Plan including additional evidence base and technical documents.
2 Nov 2020 to 14 Dec 2020	Publication Plan Consultation (Regulation 19)	Proposed consultation on the Publication version of the Local Plan

- 3.6 Throughout the development of the Local Plan, the Council has endeavoured to engage with neighbouring authorities, sub-regional partners and prescribed bodies along with other public bodies and infrastructure providers. These organisations have been consulted formally at every stage of the Plan process. The responses received can be found in the Consultation report that accompanies the Publication Local Plan. The following section sets out how the Council has engaged in cooperation with prescribed bodies.

Neighbouring Authorities

- 3.7 In relation to cross-border strategic issues, the Council engages with its neighbours Winchester City Council (WCC) to the north, Portsmouth City Council (PCC) to the east, Gosport Borough Council (GBC) to the south and Eastleigh Borough Council (EBC) to the west. The predominant cross border links tend to take place to the east to Portsmouth, and the south to Gosport. However, there are some issues relating to Whiteley Business Park in Winchester focused around the business parks, employment provision and the subsequent cross border transport movements. Although not sharing a physical boundary, the Council also engages with Havant Borough Council.
- 3.8 The Council embarked on a process of engagement with neighbouring authorities in 2017. The Council met with Gosport, Eastleigh and Winchester in the summer of 2017, and Havant again in early 2018 and early 2019 and Gosport, Winchester, Eastleigh and Portsmouth in July 2019. These liaison meetings between the Council and the four-neighboring focused on strategic issues such as the quantum of housing and employment land and the progress of the Plan. The Council formally wrote to all authorities in November 2017 in advance of the Regulation 18 Consultation (appendix 3).
- 3.9 Following the decision to undertake a further round of consultation on the Local Plan for Regulation stage (called the ‘Supplement’) the four neighbouring authorities were invited (appendix 4) to a round table meeting in December 2019 which was used to provide an update on where the Council was with the preparation of the Plan, and what this meant in terms of housing and employment provision, as well as other implications from the process. This meeting also discussed the approach to future Statements of Common Ground with each of the authorities. This joint meeting was followed by individual liaison meetings with each of the four authorities during February 2020, to discuss specific cross-border issues between the authorities.

Winchester City Council

- 3.10 The Council has met with Winchester City Council on three occasions (Sept 2017, July 2019 and Feb 2020) during the development of the Local Plan with the specific objective of discussing DtC related cross boundary matters. The links between the two authorities are limited to the southern parishes of Winchester, namely the settlement of Whiteley and the adjacent business park, and the Meon valley.
- 3.11 The main issues for discussion have therefore been employment supply and transport and access. WCC are keen to ensure that the FBC Local Plan supports the economic aspirations for the business park, whilst also ensuring that FBC Local Plan development does not adversely impact on access including the new highway works arising from the North Whiteley development. The Council attended a Future Employment Need workshop organised by WCC in October 2019 where the issue of employment needs, and supply was discussed. The WCC Employment Land Study (April 2020) confirmed that there is an oversupply of land in the sub-market area of Whiteley. The study recommended to WCC that land could be released in this area, providing there was not a wider need to accommodate employment space across the sub-region. The Councils own Business Needs and Employment Floorspace Study concludes that the Council has adequate supply to meet its own needs. This includes one long established employment site at Solent 2, but otherwise is not making any new allocations in this area. On the basis of the WCC discussion, the Council has also tightened the boundaries of Existing Employment Areas in the surrounding area.
- 3.12 At the February 2020 DtC meeting, WCC set out its position regarding Gypsies and Travellers. At the time of the meeting it was awaiting an updated report setting out their level of need but they did not anticipate any change in position regarding an unmet need requirement for Gypsies and Travelers. As part of the creation of a Gypsy, Traveler and Travelling Showpersons Development Plan Document in 2018 WCC had engaged with the Council to ask if FBC had any capacity to help address that need. The Council responded to WCC during the meeting that FBC does not have any capacity nor is in the right geographic location to meet the need.
- 3.13 The Council advised WCC that it would be undertaking a further Landscape/Strategic Gap assessment as part of the evidence base. WCC set out their position that it remains keen that the alignment of the Strategic Gap between the two authorities covering the Meon Valley area remains as it is as a minimum, to ensure that the importance of this strategic important gap is retained. The Council agreed at the meeting to share its brief for the commission with WCC.
- 3.14 With the production of the Strategic Transport Assessment (STA), the Council is also aware of one of the impacts of FBC Local Plan growth being the possible impact on the Parkway/Leafy Lane junction within Whiteley Business Park. The FBC TA highlights this junction as experiencing a severe impact as a result of the development strategy. A teleconference was held with WCC on 13th August 2020 to discuss the findings of the TA and potential outcomes/way forward. The Council provided WCC with a breakdown of the findings and the proposed mitigation strategy that will be proposed within the TA and reflected in the Local Plan policy and IDP. WCC acknowledged the evidence and confirmed how it might fit within proposals for development of the Business Park but will consider in more detail during the Reg 19 consultation.

Portsmouth City Council

- 3.15 The Council met with PCC in July 2019, February 2020 and August 2020. PCC has been keen to engage with FBC on three main issues; housing, employment and landscape. In

July 2019 PCC informed the Council that they were likely to have a housing supply shortfall versus their need. This was confirmed at the February 2020 DtC meeting at which they also informed the Council that they were likely to formally request FBC to take some of their unmet need in the response to the 'Supplement' Reg 18' consultation. They also confirmed that they were supportive of the approach taken by the Council towards housing need. PCC responded to the 'Supplement' Regulation 18 consultation supporting the position on housing supply and particularly the approach to provide a quantum of housing to meet the unmet needs of neighbours.

- 3.16 At the February 2020 DtC meeting PCC stated that it was still assessing its employment need and supply figures, but that there was a possibility that there could be unmet need. This position was revised at the August 2020 meeting where PCC stated that their Employment needs report was now finalised. Although there are some concerns regarding a number of sites, PCC confirmed that they should be able to accommodate own employment needs. The Council conveyed that there is likely to be a B2/B8³ oversupply in Fareham which could be referenced in the SOCG and PCC confirmed that they have a higher need for B2/B8 than offices so this could be examined in more detail at a later date.

- 3.17 The Local Plan includes sufficient land to meet the employment floorspace target set out in policy. This is largely due to the presence of two sub-regionally significant strategic employment opportunities at Daedalus and Welborne. These sites have been a key part of the sub-regional economic proposal as set out through the PfSH Strategy and Position Statement. PCC have raised employment provision to the Council on several occasions. In July 2019 they enquired about phasing of employment provision at Welborne and at the meeting in February 2020 that there was a possibility of unmet need for employment, but they were still finalising their position. The ability of the Council to contribute to unmet need in employment is complicated by the historic 'cities first' approach for PfSH which focuses office development in particular towards the two cities. This is an approach highlighted to the Council in the February 2020 meeting with Eastleigh who reiterated that position.

- 3.18 PCC had also previously (2017 and 2019 DtC meetings) raised the issue of Portsdown Hill and its importance as an area of landscape quality. PCC has previously raised concerns regarding potential employment allocations north of the M27 at junction 11 which would have an impact on the Hill. At the August 2020 DtC meeting the Council confirmed to PCC that the area of Portsdown Hill in FBC was to be recommended as an Area of Special Landscape Quality.

Gosport Borough Council

- 3.19 The Council and Gosport Borough Council (GBC) have a history of cooperation on a number of matters that affect both administrative areas, especially the Solent Enterprise Zone at Daedalus. Consequently, the Council has met with GBC in a DtC manner on a number of occasions, specifically on the Local Plan in Sept 2017, Jan 2019, July 2019 and Feb 2020.

- 3.20 GBC have responded to each of the consultations undertaken on several issues, particularly with regards to their position on sites around Newgate Lane and the status of the strategic gap between Fareham, Stubbington and Gosport. GBC long held view is that

³ As from the 1st September 2020, the Use Classes Order was amended to include a new Class E. Class E includes all commercial, business and services uses including shops, financial and professional services, cafes, offices, research and development, industrial, clinics and health centres, day centres and gyms. As such, the Local Plan allocates land for Office, General Industrial and Storage and Distribution.

traffic and consequently access in this part of the Fareham/Gosport peninsula is already severe/difficult, and that even a minor increase would be detrimental. This has resulted in GBC objecting to development in this area in all three Regulation 18 consultations.

- 3.21 GBC have also consistently raised concerns through the DtC meetings over proposals for development in the Strategic Gap, and the potential designation of a Strategic Growth Area. At the February 2020 meeting GBC stated that they found the lack of detail in the 'Supplement' consultation difficult to respond to, but that they were likely to progress an objection to the proposals, and although would likely acknowledge any attempts to lessen the impact on Gosport, they would still be likely to hold objection.
- 3.22 The Council has previously published interim transport assessment reports as well as publishing the transport modelling analysis report at the 'Supplement' regulation 18 consultation stage. The final Strategic Transport Assessment will accompany the Regulation 19 consultation. The STA will help inform future DtC discussions between the two authorities and provide the evidence base from which to develop the Statement of Common Ground between the two authorities.

Eastleigh Borough Council

- 3.23 The Council met with EBC in June 2017, July 2019 and February 2020 on DtC issues. EBC has been generally supportive of the approach taken towards housing need and welcome that FBC is able to meet its housing requirement. EBC is keen to see the Council continue to support and deliver on PfSH aspirations which includes 'Cities First' in terms of employment need to which the Council has assured EBC that the employment provision in the Plan will be consistent with PfSH aspirations were also keen to ensure that the Council maintains its policy approach to the River Hamble, although they did inform the Council that this matter was not one that arose in the EBC examination.
- 3.24 EBC also share a planning function with Southampton City Council and so the Council has also been able to engage with SCC during these meetings. At the February 2020 meeting, SCC also reiterated the 'Cities First' approach of PfSH and that the Council should ensure that it aligns itself with the PfSH aspirations for the distribution of employment floorspace. This is something that the Council was able to reassure both authorities on, given that the office floorspace proposed in the borough is mainly focused on Welborne, which remains an identified location within the PfSH approach.

Havant Borough Council

- 3.25 Although not directly adjacent to the Fareham Borough boundary, the Council has also had regular DtC meetings with Havant Borough Council as part of the same housing market area. The Council met with HBC in July 2016, January 2018, May 2019 and most recently in August 2020.
- 3.26 HBC are ahead of the FBC trajectory in terms of Local Plan progress. HBC advised that they are also engaging with Portsmouth regarding unmet need in the housing market area and would look to contribute alongside FBC.

Partnership for South Hampshire

- 3.27 A fundamental aspect of fulfilling the duty to cooperate has been achieved through the Partnership for South Hampshire (PfSH). The Partnership's aim is to coordinate a planning strategy across the area to deliver strategic planning objectives. PfSH has a formally constituted Joint Committee, which is the decision-making body for PfSH. There

is a well-established process of strong collaborative work to plan for the south Hampshire sub-region, with Fareham Borough Council actively involved in all PfSH work.

- 3.28 In addition to the Joint Committee, PfSH comprises a elected Councillor Overview and Scrutiny Committee and a number of officer's groups which develop policy, discuss cross boundary issues and provide advice to the committees. PfSH Policy Officers' Group (PfSH POG) comprises policy officers from all of the PfSH authorities to discuss amongst other items, findings of studies commissioned collectively by PfSH. The Council engages in regular liaison as a participant in the following sub-groups:
- Planning Officers Group
 - Bird Aware Solent Partnership
 - Water Quality Working Group
 - Air Quality Working Group
- 3.29 PfSH developed a full review of the PfSH strategy in 2016, which included a Spatial Position Statement (covering the period until 2034) and a Strategic Housing Market Assessment (SHMA) (covering the period up until 2036). In addition, the SHMA was published in 2014 with an updated Objectively Assessed Housing Need (OAHN) published in April 2016, in line with advice in the PPG.
- 3.30 The Spatial Position Statement (April 2016) followed on from Objectively Assessed Need in the SHMA and proposed development targets for each local authority. This included the location and quantum of residential development in the PfSH area, including Fareham Borough, to meet the housing requirements. The Statement replaced the South Hampshire Strategy, which covered the period from 2012 to 2026. The Position Statement is informed by a robust and co-ordinated evidence base and by substantive discussions at all levels across all PfSH authorities and other public bodies.
- 3.31 PfSH is currently (as of September 2020) engaged with updating the Spatial Position Statement by developing a Statement of Common Ground for all member authorities to sign up to. This sets out housing need and identifies unmet need for the sub-region and includes a programme of work including transport assessments, assessments of employment need, and the identification of Strategic Development Opportunity Areas (SDOAs) to address unmet need.

Other Cross-Border Planning

- 3.32 Outside of PfSH, there are also regular meetings of the Hampshire Development Plans Group (DPG), which includes representatives of all Hampshire and Isle of Wight Planning Authorities and Hampshire County Council (HCC). Strategic planning issues are covered at DPG meetings, along with updates on the progress of emerging Local Plans.

Hampshire County Council

- 3.33 As part of a two-tier administrative area, Hampshire County Council (HCC) provides statutory functions including education and highways. Fareham Borough Council has strong working links with HCC in the areas of; infrastructure planning, transport planning, provision of education, public health, flood risk, management of the River Hamble and land ownership.
- 3.34 HCC formally responded to the three Regulation 18 consultations on the whole range of county functions as both service provider and landowner. Comments were provided on highways, minerals and waste, children's services (education and early years), adult services, the countryside service and public health. There are a number of holding

objections in relation to potential allocations around Newgate Lane and sites surrounding the new Stubbington by-pass on highways grounds.

- 3.35 In addition, HCC has been engaged as both Education Authority and Highway Authority at regular points through the Local Plan process. The Council and HCC as the highway authority hold bi-monthly Highway Liaison meetings. These are based primarily around development management issues but have also provided opportunities to discuss some of the issues around potential Local Plan sites. The Council has used these meetings to provide an update to HCC highways development management colleagues on Local Plan progress and issues.
- 3.36 HCC as highways authority has also been engaged on the Transport Assessment for the Local Plan. The assessment has been undertaken by Hampshire Services consultancy acting on behalf of Fareham and have facilitated liaison between Fareham and HCC.
- 3.37 The Council has met with HCC as Education Authority on a number of occasions through the Plan process. This began in March 2016 and again in September 2016 and December 2017 to focus on the potential educational requirements of potential housing sites. Liaison also took place in February 2020 prior to the 'Supplement' consultation. In addition, the Council met with HCC Early Years colleagues in February 2020. Previously input on early years had been received through the wider discussions on education.
- 3.38 The Council also took the opportunity to visit HCC in January 2020 prior to the 'Supplement' consultation to present the emerging Local Plan ambitions and strategic issues. This took the form of a presentation to officers from across HCC and round table discussion afterwards. This provided an opportunity for discussion of the Local Plan and for the Council to answer questions that would help HCC formulate its response to the 'Supplement' consultation.
- 3.39 The Council has also engaged in regular electronic communication with HCC on a number of issues, particularly minerals and waste with regard to safeguarding issues and potential housing allocations, and property services as a landowner with regards to seeking mitigation opportunities to offset nitrates. The Council also met with HCC Public Health in June 2019 to discuss the approach to public health, data from which helped inform the health background paper.
- 3.40 The Council alongside PfSH has worked with HCC in its capacity as landowner to seek to address the nutrient neutrality issue affecting development in Fareham and the wider sub-region. The County Council owns significant tracts of land in the south west of the borough consisting mainly of agricultural land. The Council met with HCC in August 2019 to outline the nitrate issue and explore if there was a role for the County Council to play in helping to find a practical solution.

Environment Agency

- 3.41 The Environment Agency (EA) is a statutory consultee for the protection and enhancement of the environment. Their responsibilities are water quality and resources, industry and waste, contaminated land, fisheries, rivers conservation and ecology and flooding. They are also one of the designated environmental consultation bodies for Strategic Environmental Assessment of Plans and Programmes Regulations.
- 3.42 The Council consulted the EA on the first production of the SEA/SA Scoping Report in 2016 and then re-consulted again in 2019 for the update to the baseline information which underpins the Scoping Report (appendix 5). The EA were also consulted on the SEA/SA Sustainability Report which formed part of the 2017 draft Plan consultation. Further

meetings were held in January and April 2019 to discuss a number of issues including the emerging plan. This included a confirmation from the EA on the proposed approach to the SEA/SA.

- 3.43 The most recent meeting was held in April 2020 to discuss the emerging Local Plan timeframe, progress on the SEA/SA (including the interim Sustainability report) and HRA baseline updates. The EA has directly contributed to the environmental assessment work (SA/SEA and HRA) and technical studies such as the Local Strategic Flood Risk Assessment which accompany the Plan.
- 3.44 The Council has also engaged with the EA on the HRA. As the competent authority the Council must for the purpose of carrying out a Habitats Regulations Assessment, consult the appropriate nature conservation body and have regard to what they have to their representations. The Council consulted the EA at the HRA Local Plan Screening Stage and they will be consulted again at the Appropriate Assessment stage for the Publication Local Plan.
- 3.45 The EA have also provided advice to Fareham Borough Council on the production of the Local Sites Strategic Flood Risk Assessment, particularly being in advance of the wider PFSH SFRA update. The EA advised that Fareham would need to take into account the amended projections for sea level rise as a result of climate change. The EA stated that an additional 0.1m - 0.5m increase in sea level on top of the predicted 4.3m rise in the PUSH 2007 SFRA is now forecasted. This has meant that some of the Plan's proposed allocations could be at risk of future flooding particularly from tidal sources as a result of climate change. The EA agreed to the approach tabled by the Council to highlight any proposed development allocations that are below 5m Above Ordnance Datum for special consideration. This is because these allocations are the ones that could be at risk of future flooding. The EA have informally reviewed the Local Sites SFRA and were overall content, raising only a few comments about the type of mitigation that would be required for some allocations in order to be made safe from flooding (from fluvial and tidal sources) over the course of their lifetime.

Natural England

- 3.46 Natural England (NE) is a statutory consultee and its role is to protect England's nature and landscapes. Its responsibilities include promoting nature conservation and protecting biodiversity, conserving and enhancing the landscape and promoting access to the countryside and open spaces. It is also one of the designated consultation bodies for Strategic Environmental Assessment, and the Habitats Regulation Assessment.
- 3.47 NE has engaged throughout the plan making process, providing comments on the environmental assessments (SA/SEA and HRA) and technical studies accompanying the Plan. They have been consulted (as a statutory body) at each stage of the SEA/HRA and Local Plan process. They were consulted on the first production of the SEA/SA Scoping Report back in 2016 and then re-consulted again in 2019 for the update to the baseline information which underpins the Scoping report. NE were consulted on the SEA/SA Sustainability Report which formed part of the 2017 draft Plan consultation. The Council met with NE in March and June 2019 and then as part of the Local Plan Supplement they were consulted on as part of the Interim Sustainability report which assessed the 8 areas for growth. For the HRA they were consulted at the HRA Local Plan Screening Stage and will be consulted again at the appropriate assessment stage for the Reg 19 Plan.
- 3.48 NE has also been engaged with Fareham Borough Council surrounding the sub-regional nutrient issue and providing advice with regards to Solent Wader and Brent Geese mitigation. Both of these have involved ongoing liaison between the Council and NE. This

has also progressed into identifying approaches to deal with mitigation at Strategic Growth Area sites, particularly for Brent Geese and Wader mitigation.

- 3.49 NE is also a partner member of the Solent Recreation Mitigation Partnership (SRMP) which also comprises 15 Local Authorities, the RSPB, Hampshire and Isle of Wight Wildlife Trust (HIWWT) and Chichester Harbour Conservancy. The partnership's aim is to provide a suitable mechanism which helps developers to satisfy the requirements of the Habitats Regulations. The SRMP collects financial contributions from all new residential development within 5.6km of the Solent SPAs to help mitigate the recreational disturbance that has an impact on the qualifying species of these SPAs. The Council has worked proactively with the SRMP to produce a mitigation strategy to help alleviate the recreational impacts of new residential housing on the Solent SPAs. This process has involved regular steering group and workshop meetings as a partnership to discuss relevant issues and the approach of the mitigation being proposed.

Historic England

- 3.50 Historic England (HE) is a statutory consultee with a role to promote the conservation and enjoyment of the historic environment. They are also one of the designated environmental consultation bodies for sustainability assessment for which they have been consulted throughout the SEA/SA process.
- 3.51 In response to the initial 2017 regulation 18 consultation on the draft Fareham Local Plan, Historic England provided a thorough reply which identified a number of concerns they considered the plan would need to address in order to be found sound. In light of this, the council undertook a review of the proposed heritage policy and, using Historic England's consultation response to inform, revised the proposed policies within the Historic Environment chapter of the Publication Local Plan. The revision sought to address Historic England's comments that the draft plan failed to set out a positive strategy for the conservation and enhancement of the historic environment and provide a comprehensive suite of development management policies by which development proposals could be clearly considered.
- 3.52 The Council reconsulted Historic England on the revised chapter who provided further feedback and the suggested changes have been incorporated into the draft Plan. As a result of this ongoing consultation and feedback process, Historic England's regional planning adviser has indicated that he is satisfied that the changes made to the Fareham Local Plan meet the requirements of planning for the historic environment.

Homes England

- 3.53 Homes England is a statutory consultee with a role to facilitate the delivery of new homes. Fareham Borough Council met with Homes England to discuss engagement in the Local Plan and whether Homes England would require further information to assist in responding to the Plan.
- 3.54 The Council conducted a teleconference meeting (appendix 6) with Homes England in February 2020. HE is focused on strategic sites and informed the Council at that meeting that they were therefore unlikely to respond to the 'Supplement' consultation. The main interest to date has been the delivery of Welborne, and engagement on this site has been ongoing since the Welborne Plan was adopted.

Fareham and Gosport Clinical Commissioning Group

- 3.55 The Fareham and Gosport Clinical Commissioning Group (FGCCG) plans the local health services need in Fareham. They are a statutory consultee and have a role in the delivery of primary healthcare in the borough. Fareham and Gosport CCG have been providing input to the Local Plan process on behalf of the NHS organisations within Hampshire including the NHS Commissioning Group (appendix 7).
- 3.56 The CCG and Fareham Borough Council liaise regularly through a series of liaison meetings to discuss the progress and emergence of the Local Plan and maintain an understanding of the delivery of primary health care across the borough. The CCG responded to the Reg 18 consultation as well as requests for information to inform the Infrastructure Delivery Plan. The Council has provided the CCG with housing numbers and locations for primary care requirements to be calculated to inform the response. The CCG have advised the Council on the status of the current estate and which practices are capable of providing capacity, and which would require improvement (dependent on developer contributions towards expansions and alterations). They have also advised on likely maximum numbers of dwellings per annum above which new provision would be required. This has helped inform the policy requirements and IDP.
- 3.57 The Council began meeting with the CCG in June 2016 and since January 2018 has met quarterly. The liaison meetings have also enabled the CCG and Fareham Borough Council to discuss the issues impacting primary care going forward, such as changing/modernising of practices which contribute to the proposed approach set out by the CCG in relation to future provision. This has helped inform the Council as to the changing nature of care provision moving forward.
- 3.58 The Council is also part of the Portsmouth, South Eastern Hampshire and Fareham and Gosport Integrated Care Partnership Estates Forum, attending quarterly meetings since 2019.

Highways England

- 3.59 Highways England (HE) is a statutory consultee and operate, maintain and improve England's motorways and major A roads. For Fareham Borough Council this relates to the M27 and the impact of growth on traffic on these motorways.
- 3.60 HE responded to the 'Supplement' Regulation 18 consultation based on the Transport Assessment modelling that accompanied the consultation. The focus of attention is on two motorway junctions on the M27 (Junctions 9 and 11) which currently operate at close to or at capacity.
- 3.61 HE continues to work with Fareham Borough Council on the evidence required to assess the impact of growth on the highway network. They have been engaged on the Transport Assessment and have been consulted TA related matters (methodology, outputs, criteria for further assessment), and have attended three TA workshops run by the consultants. Additional transport modelling was undertaken on the 'without Junction 10 mitigation' scenario as a result of a direct request from HE and the highway authority.
- 3.62 HE has confirmed that the transport modelling shows that impacts on the network will not be severe and are comfortable with the outputs of the emerging Local Plan regarding policy requirements for site-based transport assessments and localised mitigation.

Marine Management Organisation

- 3.63 The Marine Management Organisation (MMO) is a statutory consultee who license, regulate and plan marine activities in the seas around England.
- 3.64 The MMO response to the 'Supplement' Regulation 18 consultation was an automated response informing the Council that the MMO will review the document and respond directly should a bespoke response be required. No further response was received. The Council has worked with Eastern Solent Coastal Partnership colleagues to feed into the Marine Plan process including attending an event on the 19th November 2019 aimed at producing a consolidated response to the Marine Plan for the Solent authorities.

Local Enterprise Partnership

- 3.65 The Borough falls within the Solent LEP area which covers south Hampshire and the Isle of Wight. The Councils main involvement with the Solent LEP is through the PFSH chairman and Leaders of the Portsmouth and Southampton City Councils being on the Solent LEP Board. PFSH works collectively with the Solent LEP to deliver its distinct but complimentary roles and objectives. In addition, the Council wrote to the LEP in November 2017 inviting them to engage with the Council on the Local Plan (appendix 8).
- 3.66 The Local Plan has been prepared having regard to the Solent LEP and the relevant strategies that it has produced that are relevant to the Borough particularly with regard to employment sites for marine use, especially boatyards.

Local Nature Partnership

- 3.67 The Council is a participatory member of the Hampshire Local Nature Partnership. It has worked with members of the LNP and contributed financially to the creation and subsequent updates to the Local Ecological Network Map for the whole of Hampshire. The Council will continue to engage with the Local Nature Partnership where relevant, particularly around emerging issues and challenges such as Biodiversity Net Gain and Local Nature Recovery Networks.

4. How Strategic Priorities and Cross Boundary Issues have been considered

- 4.1 This section summarises the steps that Fareham Borough Council has taken to meet the requirements of the Duty to Co-operate and sets out how the cross boundary issues identified previously have been considered through the preparation of the Local Plan.

Housing

- 4.2 Throughout the preparation of the Local Plan the Council has engaged with other authorities in the sub-region (particularly its neighbours) to consider the issue of housing need, and what contribution if any Fareham is required to make to unmet need. This has been conducted through the Partnership for South Hampshire (PfSH) Planning Officers Group and individual meetings with neighbouring local authorities
- 4.3 As an active member authority of the PfSH Fareham Borough Council was included in the PfSH Spatial Position Statement (June 2016) target for housing provision in the period 2011-2034 in the PfSH area. The Spatial Position Statement sets out the overall need for and distribution of development in South Hampshire for the period 2011-2034.
- 4.4 PfSH is currently (as of September 2020) engaged with updating the Spatial Position Statement by developing a Statement of Common Ground for all member authorities to sign up to. This will set out housing need and identify unmet need for the sub-region and will include a programme of work to review the Spatial Position Statement. The Regulation 19 Publication Local Plan provides for a contribution to potential unmet need that is likely to arise from the review. The PfSH Statement of Common Ground is a key example of the co-operative and ongoing joint working between the eleven PfSH authorities to plan strategically and to address development needs across South Hampshire and helps to demonstrate that the Council has fulfilled its Duty to Co-operate.
- 4.5 Fareham Borough Council has met with neighbouring local authorities on a number of occasions to discuss the issue of unmet need. It is accepted that the requirements for unmet need across the sub-region will become further clarified through the PfSH Statement of Common Ground. However in line with the NPPF requirement to be positively prepared and plan-led, Fareham Borough Council has 'planned' for the eventuality of unmet need, by including a housing supply that is sufficient to make a contribution to the sub-regional requirement that would be ratified by the PfSH Statement of Common Ground. When the Council met with Portsmouth City Council in February 2020, PCC stated that they had a significant shortfall in the housing supply and that they were expecting to write to the Council formally requesting that FBC make provision for some unmet need. The response from PCC to the 'Supplement' Regulation 18 consultation in March 2020 subsequently included a request for the Council to make provision for 1,000 homes (Appendix 9).
- 4.6 The Council is proposing to take the approach that the issue of unmet need is not dealt with as specific to any authority, but as a general contribution. As the Plan process has progressed and information on housing supply has developed, several key points have arisen. Firstly, the PfSH authorities are working to different Plan periods and different housing need methodologies. This makes the process of identifying housing need across the sub-region difficult in terms of consistency. Secondly, the assessments of housing supply likewise suffer the problem of lack of consistency in approach and at what stage should certain sites be included. In light of the ongoing discussions across PfSH, the Council now considers the request from PCC to be 'out of date'. The Council recognises that there will be an unmet need issue across the sub-region and is proposing a development strategy that plans for good growth, whilst making a proportionate contribution to unmet need.

Nature Conversation

- 4.7 The plan area includes, and is close to, a number of significant nature conservation designations of international importance. The Solent is internationally important for its wildlife with over 90,000 waders and wildfowl and 10 to 30 per cent of the global population of Brent Geese. Three Special Protection Areas (SPAs) have been designated in the region to protect these important bird populations. These are Solent & Southampton Water, Portsmouth Harbour, Chichester and Langstone Harbours. The region is also home to a variety of important coastal habitats such as Atlantic Salt Meadows, Smooth and Small Cord-grass and Estuarine Mud Flats amongst others. Two Special Areas of Conservation (SACs) to protect these important habitats have also been designated in parts of the Solent these are, Solent Maritime and Solent and Isle of Wight Lagoons.
- 4.8 Additionally, the wetland areas of the Solent are designated under the Ramsar convention for their international importance. These include, Solent & Southampton Water, Portsmouth Harbour and Chichester and Langstone Harbours. Ramsar sites are afforded the same level of protection as SPAs and SACs. They should therefore be treated and included accordingly.
- 4.9 As a competent authority under the Habitats Regulations, the Council must ensure no adverse effect on the integrity of these sites, which often means that suitable mitigation is in place to enable new development to proceed in a way that will safeguard the protection of the international sites. It works closely with other organisations to achieve this.
- 4.10 Fareham Borough Council is an active member of the Solent Recreation Mitigation Partnership (branded as Bird Aware Solent). This is a partnership between fifteen local councils, Natural England, the Royal Society for the Protection of Birds, Hampshire & Isle of Wight Wildlife Trust, and Chichester Harbour Conservancy. The partnership holds regular officer meetings with other partnership bodies and Member (Councillor) involvement in key decisions via reporting to PfSH Chief Executive and PfSH Joint Committee meetings.
- 4.11 In 2018 the partnership produced and approved a definitive Mitigation Strategy based on research and evidence collected over a 10 year period. The strategy aims to prevent bird disturbance from increased recreational activities as a result of new residential development within a 5.6 km zone of influence of the three areas of the Solent designated SPAs (Solent & Southampton Water, Portsmouth Harbour and Chichester and Langstone Harbour). It seeks to do this through a series of management measures which actively encourage all coastal visitors to enjoy their visits in a responsible manner rather than restricting access to the coast or preventing activities that take place there. As a member of the Partnership Fareham Borough Council contributes funds raised via S106 developers' contributions, to the Strategy's implementation including the provision of rangers and improvement works.
- 4.12 Fareham Borough Council, as a member of PfSH, fully participated with the other PfSH authorities to prepare a South Hampshire Integrated Water Management Study (IWMS) which was published in 2018 and recently updated. The study identified uncertainty as to whether or not housing development in southern Hampshire would be likely to cause significant adverse effects on the Solent due to nutrient enrichment. As a result of this and due to recent case law, it is necessary that all new development within south Hampshire that would result in a net gain in overnight accommodation is required to demonstrate nutrient neutrality. If development on its own cannot demonstrate neutrality, then appropriate mitigation is required. This will in part depend on future arrangements for water supply and wastewater treatment in south Hampshire, which have their own regulatory processes.

- 4.13 Following this, it was agreed that there was a need to establish a PfSH-wide Water Quality Working Group (WQWG). Fareham Borough Council is a member of this Working Group alongside the other PfSH Authorities, Environment Agency, Natural England, Southern Water and Portsmouth Water. The Group's objectives are to identify and analyse the existing evidence gaps and, if outstanding issues remain, develop a suite of strategic mitigation measures which could be implemented across the PfSH region.
- 4.14 Fareham Borough Council as a member of the PfSH WQWG has been working together with other Local Planning Authorities, Natural England, the Environment Agency and the Ministry of Housing Communities & Local Government to devise and agree appropriate mitigation mechanisms to ensure development can continue across the sub-region. Several mitigation options have been explored such as offsetting nutrient inputs from development by taking agricultural land out of use, water efficiency saving measures and beginning the process of conducting permit reviews for Wastewater Treatment Works.
- 4.15 Recently, the PfSH WQWG decided to undertake an update to the water quality element of the 2018 IWMS. This was necessary to take account of revised housing growth predicted in the region and to update the methodology used to calculate final outputs of Total Oxides of Nitrogen from new development. Despite the revised output from the study, it did not change the need for new development resulting in a net gain in overnight accommodation to demonstrate nutrient neutrality. The Council continues to work within the PfSH WQWG and wider organisations to secure means of mitigation for new development.

Provision of Infrastructure

- 4.16 As part of its transport evidence base, Fareham Borough Council has prepared a Strategic Transport Assessment covering the Borough. This assessment used a TEMpro model which takes account of future growth in neighbouring planning authorities. These assessments have been reviewed by Hampshire County Council and Highways England who raised no significant issues.
- 4.17 The Council has engaged with both Hampshire County Council (as Highways Authority) and Highways England throughout the preparation of the Local Plan and have discussed the proposed development growth proposals with them. There are regular liaison meetings with Hampshire County Council to discuss strategic transport matters. Representations were received from Hampshire County Council and Highways England at each formal consultation stage of the preparation of the Local Plan.
- 4.18 Fareham Borough Council has also engaged with Hampshire County Council (as education authority) throughout the preparation of the Local Plan to assess the impact of the proposed level of housing growth on the sufficiency of early years, primary and secondary school places during the Plan period. The Council has worked closely with the County Council to explore new sites for development to ensure that school provision is considered from the start. Discussions and responses to informal infrastructure provider consultations have therefore informed the Local Plan and the Infrastructure Delivery Plan.
- 4.19 Fareham Borough Council has discussed its growth proposals with the Fareham and Gosport Clinical Commissioning Group during the preparation of the Local Plan. Fareham and Gosport Clinical Commissioning Group was given the opportunity to respond to informal infrastructure provider consultations and Local Plan consultations. Officers from the Council meet regularly (bi-monthly) with the Clinical Commissioning Group to discuss the Local Plan and wider issues relating to planning and health provision. The correspondence received has informed the preparation of the Local Plan and

Infrastructure Delivery Plan and has helped identify specific requirements to be included in policy, but also helped offices understand the changing nature of primary care provision.

4.20 In addition, the Council has undertaken informal infrastructure provider consultations with a range of infrastructure providers as part of the Infrastructure Delivery Plan process. The responses received to these consultations have informed the Local Plan and the Infrastructure Delivery Plan which supports the Local Plan. The Site Allocation Policies in the Plan and the Infrastructure Delivery Plan address transport and road network considerations relevant to each site and set out site specific requirements for sustainable transport measures identified to be necessary to support the proposed development. The following organisations have engaged positively with the Council to inform the Infrastructure Delivery Plan.

- Hampshire County Council
- Hampshire Fire and Rescue Service
- Hampshire Constabulary
- Eastern Solent Coastal Partnership
- Fareham and Gosport CCG
- Historic England
- Southern Gas Networks
- National Grid
- Scottish and Southern Electricity
- Southern Water

5. Conclusion

- 5.1 This Duty to Co-operate Statement has set out the steps taken by the Council to co-operate with local authorities and prescribed bodies on cross-boundary strategic matters, and the outcomes that have been achieved through this co-operation. The Council considers the engagement on strategic cross-boundary issues fulfils the statutory requirements and has been demonstrably constructive, active and undertaken on an ongoing basis.
- 5.2 The Council will continue to engage with its neighbouring authorities and other prescribed bodies on an ongoing basis in order to identify and address cross-boundary issues. This approach will help ensure that liaison with neighbouring authorities and other prescribed bodies remains fully embedded within the plan-making process at Fareham Borough Council.
- 5.3 The Council is currently in the process of developing a number of Statements of Common Ground which will set out the relevant strategic matters and how these have been resolved. These will continue to be progressed and developed through the Regulation 19 consultation period and will accompany the Plan for submission and examination. The Council is currently working on these statements with:
- Neighbouring Authorities
 - Highways Authority
 - Highways England
 - Environment Agency
 - Natural England

Appendix 1 – Duty to Cooperate Record of Engagement

Date	DtC Body	Method	Summary
Neighbouring Authorities			
18/09/2017	Winchester City Council	Gypsy & Traveller Development Plan Meeting	Focus of the meeting was on WCC development of a Gypsy & Traveller Development Plan Document. The issue of G&T unmet need was discussed.
03/07/2019	Winchester City Council	DtC Meeting	Meeting provided an opportunity for both authorities to update on the Local Plan process including evidence documents being prepared and whether of relevance to each other. WCC updated FBC on the similar process they are undertaking with Eastleigh, particularly around strategic sites close to the boundary. Agreement to progress a SoCG.
02/10/2019	Winchester City Council	Round Table Employment workshop meeting	The meeting was organised as a roundtable workshop to discuss the ongoing work to review the Employment requirements of the Winchester City Council Local Plan review. The consultants working on behalf of the Council presented an update on their work to date. Of particular interest from the session was the information around the size and impact of the Whiteley/Solent Business Park cluster to the Winchester economy, and the cross border interactions and implications for Fareham.
25/02/2020	Winchester City Council	DtC Meeting	The meeting was organised to focus on the Fareham Local Plan Consultation and progress of evidence work. WCC first provided an update on their plan process and current issues. WCC were keen to pick up on the issue of cross boundary consultation, particularly Whiteley Parish Council, to which FBC confirmed positively. The meeting discussed the ongoing nitrate situation in the sub-region and potential mitigation solutions. The SoCG was discussed with both authorities keen to set out how they are meeting their respective housing requirements. In terms of employment, SoCG to focus on Whiteley Business Park. WCC also took the opportunity to raise the issue of the Meon Valley Strategic Gap and the desire to ensure that any review of the boundary maintains alignment with the boundary in WCC area.
04/07/2019	Portsmouth City Council	DtC Meeting	Meeting held to provide an update on Local Plan process and identify progress on cross border issues. One key area discussed was employment, as PCC are keen that authorities support the 'city centre' first regeneration approach. PCC also stated that are keen to maintain the integrity of Portsdown Hill as an area of landscape importance and discussed the impacts of sites in that area. FBC was able to provide PCC with the direction of travel on employment supply and landscape evidence work. The meeting also discussed the position regarding housing supply and potential unmet need requirements.
12/02/2020	Portsmouth City Council	DtC Meeting	PCC provided an update on Portsmouth Local Plan and timetable including the approach to nitrates and liaison with Natural England. The meeting discussed ongoing work on strategic issues through the SoCG with regards to housing need and employment need which were still subject to ongoing work. The TcF Bid for the South East Hampshire Rapid Transport was also covered, of which both authorities are supporting.

27/09/2017	Gosport Borough Council	DtC Meeting	Introductory meeting to the FBC Draft Local Plan 2036
03/01/2019	Gosport Borough Council	DtC Meeting	This meeting provided an opportunity for both authorities to provide a Local Plan update and continue to explore the cross boundary issues to be included in a Statement of Common Ground
28/02/2019	Gosport Borough Council	DtC Meeting	Meeting focused on the Daedalus Vision Review which is a key site for both authorities.
09/07/2019	Gosport Borough Council	DtC Meeting	Meeting focused on transport issues between the two authorities and particularly the approach to modelling within the TA.
13/02/2020	Gosport BC	DtC Meeting	Meeting to update GBC specifically on the Fareham Local Plan Reg 18 Supplement Consultation. Gosport set out what the response was likely to consider in terms of sites and issues. GBC reiterated the position in regard to new road schemes in the area and development in the strategic gap. GBC also provided an update on the GBC Plan process. Meeting discussed the SoCG and both authorities agreed that it should cover nitrates, housing, employment, transport, wastewater, flooding and the strategic gap. GBC keen on developing a SOCG in an iterative manner.
27/04/2020	Gosport Borough Council	Teleconference	GBC shared a draft of the SOCG with FBC. Was reviewed and discussed at this meeting how to take it forward. GBC described their approach, focussing on their views of FBC's approach but this needed to be balanced with FBC's viewpoint.
19/06/2017	Eastleigh Borough Council	DtC Meeting	Update on Fareham Local Plan and Reg 18 process and update from EBC on progression of EBC Local Plan.
04/07/2019	Eastleigh Borough Council	DtC Meeting	Meeting to discuss cross boundary matters. EBC keen to understand phasing with regards to employment needs coming forward at Welborne and FBC approach in regard to PfSH strategy of 'Cities First' approach. FBC conveyed all consistent with the agreed PfSH Spatial Position Statement.
18/02/2020	Eastleigh Borough Council	Telephone Call	<p>Update on Fareham Local Plan consultation. EBC set out basis of response around approach to meeting housing need. EBC acknowledged that the proposed allocations do not directly impact on Eastleigh, but that cumulative traffic impact should be covered in the TA. Discussion on nitrates particularly EBC approach being discussed with Natural England. Discussed Statement of Common Ground and agreed likely to include transport assessment, River Hamble Moorings, Air quality and recreational disturbance.</p> <p>As EBC and Southampton City Council share a planning team, meeting also provided an opportunity to engage SCC. SCC support approach to deliver housing consistent with PfSH strategy. Discussed the issue around office development, with SCC would not wanting to see districts planning for more than their need in line with the 'Cities First' approach.</p>
06/07/2016	Havant Borough Council	DtC Meeting	To discuss Havant Borough Local Plan & local housing needs

31/01/2018	Havant Borough Council	DtC Meeting	Meeting held in advance of consultation on the Reg 18 draft local plan
03/01/2019	Havant Borough Council	DtC Meeting	In advance of consultation on Pre-Submission Reg 19 Draft Local Plan
1/05/2019	Havant Borough Council	DtC Meeting	To discuss Fareham BC's reps and Statement of Common Ground
24/08/2020	Havant Borough Council	DtC Meeting	Meeting discussed the HBC consultation approach with regards to the HBC Plan. The meeting discussed housing need, supply, plan periods and potential approach to unmet need.
17/12/2019	Eastleigh BC Gosport BC Winchester CC Portsmouth CC	Joint workshop/meeting	Join workshop to update on the FBC Local Plan approach and timescales and initial discussion on what issues may form the basis for future SoCGs including TfF, landscape, and G&Ts. Topics covered included the housing, employment and transport, as well as approach to plan periods. Round table discussion on the strategy and unmet need. Update provided by all on evidence work and areas of cross border impacts.

Hampshire County Council

26/11/2015	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
14/03/2016	Children's Services	Education Planning Requirements Meeting	Focusing on overview of potential housing sites/cluster of sites and education capacity issues, surplus and potential requirements
02/06/2016	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
13/09/2016	Children's Services	Education Planning Requirements Meeting	Focusing on overview of potential housing sites/cluster of sites and education capacity issues, surplus and potential requirements.
20/10/2016	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
23/01/2017	HCC OPE Land & Assets Board	Meeting	Regular One Public Estate Board meeting.
06/03/2017	HCC OPE Health Wellbeing & Social Care	Meeting	Regular One Public Estate Board meeting.
16/03/2017	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
11/05/2017	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
10/10/2017	HCC Air Quality Liaison	Meeting	Meeting with Highway Authority regarding Air Quality Management Areas in the borough.

10/10/2017	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
26/10/2017	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
11/12/2017	Children's Services	Education Planning Requirements Meeting	Focusing on overview of potential housing sites/cluster of sites and education capacity issues, surplus and potential requirements
01/02/2018	HCC Air Quality Liaison	Meeting	Meeting with Highway Authority regarding Air Quality Management Areas in the borough.
15/02/2018	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
26/04/2018	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
21/08/2018	Children's Services	Education Planning Requirements Meeting	Focusing on overview of potential housing sites/cluster of sites and education capacity issues, surplus and potential requirements
11/09/2018	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
15/06/2019	HCC Minerals and Waste	Teleconference	Discussion regarding aggregates wharf safeguarding and confirmation that HCC would not object to a specific proposed site being allocated for housing.
25/06/2019	HCC Public Health	meeting	Local Plan Update and public Health information
01/08/2019	HCC Property Planning Department	Meeting	Meeting to explore potential options of using HCC owned and managed land for nitrate offsetting purposes.
26/09/2019	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Highway issues regarding planning applications and potential Local Plan sites and progress.
27/09/2019	Planning Department	Meeting	Meeting to update on HCC progress in relation to nitrate solution,
07/01/2020	Education, Adult Services, Early Years, Highways, Public Health, Property Services	Meeting	FBC presentation of Draft Local Plan Supplement ahead of upcoming Reg 18 consultation. Run through of draft plan history to date, reasoning for supplement, site allocations proposed, housing figures and new/updated policies.
12/02/2020	Children's Services	Meeting	Provided an overview of the Local Plan consultation, development strategy and IDP process as well as general discussion about the likely content of Children's services response to the consultation and IDP. Strategic issue of delivery at SGAs and need to avoid piecemeal development where possible as this will make case for a new school difficult.

25/02/2020	Early Years	Meeting	Provided an overview of the Local Plan consultation, development strategy and IDP process as well as general discussion about the likely content of Children's services response to the consultation and IDP. Strategic issue of lack of provision across the borough discussed and likely ask of provision from all sites.
12/03/2020	Hampshire County Council (HCC) Highways	TA Workshop (including Highways England)	Workshop on the emerging Transport Assessment. The workshop focused on setting out the modelling scenarios in response to a question from Highway Authority. Explained how the modelling aligned to the development strategy and confirmed what had been included. Provided feedback on the sensitivity testing for a no J10/Welborne scenario which had been requested by HA.
30/04/2020	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Regular liaison meeting with Highway Authority. Discussed issues with current planning applications and Local Plan allocations. Update on local plan timetable and progress.
25/06/2020	Hampshire County Council (HCC) Highways	Regular Liaison Meeting	Regular liaison meeting with Highway Authority. Discussed issues with current planning applications and Local Plan allocations. Update on local plan timetable and progress.
Environment Agency			
17/01/2019	Environment Agency	Meeting	Liaison meeting with EA and DM regarding how FBC consult EA along with how the authority seeks flood risk advice.
26/04/2019	Environment Agency	Meeting	Water quality, HRA/Emerging local plan, strategic flood risk assessment work, SEA/SA for draft local plan. See link to agenda
10/10/2019	Environment Agency	Email correspondence	Informal comments on policy and supporting text for draft Local Plan chapters on Flood Risk, Water Environment.
Natural England			
22/06/2016	Natural England	SRMP & ECP Workshop	Meeting to discuss creation of path along coastline and identify any issues with the siting of the path
19/03/2019	Natural England	Meeting	Discussion of appropriate assessments and our approach to Nutrient Neutrality.
25/03/2019	Natural England	Meeting	Brent Geese and Waders mitigation discussions. HRA and Water Quality Issues- Discussed Plan approach to Nitrogen going forward.
29/04/2019	Natural England	Meeting	Meeting with Natural England and The Wildlife Trust to discuss the need for Strategic Bird Reserves in Fareham
21/06/2019	Natural England	Conference Call	Discuss changes to NE nitrogen budget methodology and impact on Local Plan requirements.
18/10/2019	Natural England	Biodiversity Net Gain Workshop	Workshop to present and discuss the emerging legal requirement for providing Biodiversity Net Gains for development including the use of the Defra Metric 2.0.
19/03/2020	Natural England	Meeting	Run through changes to new methodology and how this will impact on calculations for development and potential implications for Local Plan in terms of nitrogen budgets.
Homes England			
18/02/2020	HE	Telephone meeting	Homes England are focussed on strategic sites therefore may not respond to this consultation. Main area of interest in the borough has been Welborne.
Fareham and Gosport Clinical Commissioning Group			
08/06/2016	Fareham and Gosport Clinical Commissioning Group	Liaison Meeting	Discussion around changing health needs over the Local Plan period and what additional facilities may be required.

24/01/2018	Fareham and Gosport Clinical Commissioning Group	Liaison Meeting	Discussion regarding Fareham CCG's emerging accommodation strategy.
10/07/2018	Fareham and Gosport Clinical Commissioning Group	Liaison Meeting	Update on Local Plan progress and health requirements.
30/07/2019	Fareham and Gosport Clinical Commissioning Group	Liaison Meeting	The focus of the meeting was an update on the Issues and Options consultation and an introduction to the Infrastructure Delivery Plan update. The CCG confirmed that they would be submitting a response to the consultation. The focus of the discussion was on the need to provide as much intelligence on the future pressures as possible - particularly the link between primary and acute care and how this can contribute significantly to the overall discussion on what numbers should be planned for. It was agreed that this process needs to be very clear and transparent about the range of issues involved in healthcare planning, focusing not just on the 'built' facility element, but also the resourcing element in regard to GP's and other healthcare profession employees.
10/09/2019	Fareham and Gosport Clinical Commissioning Group	Liaison Meeting	Meeting discussed progress on the Local Plan and then any issues the CCG have identified through their modelling including consideration of the needs of particular practices. Ran through the practices operating in the borough and what the current likelihood of capacity is at those locations.
12/11/2019	Fareham and Gosport Clinical Commissioning Group	Liaison Meeting	Regular update to discuss progress on Local Plan and infrastructure requirements. Discussed ongoing position regarding Welborne. Discussed the previous consultation response in relation to the CCG Accommodation Strategy and what the findings mean in practical terms. CCG discussed arrangements and progress for working with Hospital Trusts and bringing them to the table. FBC invited to NHS Estates Forum.
18/11/2019	Quarterly Integrated Care Partnership Estates Forum	Meeting	Meeting for all parties (local CCGs, NHS Estates, Local authorities) to discuss pressures on the local health estate. FBC updated attendees with current housing need position and progress of local plan
04/02/2020	Fareham & Gosport CCG	Meeting	Meeting was an opportunity to provide the CCG with an update on the supplementary Reg 18 consultation of the Local Plan and discuss the requirements for the IDP. Discussed the likely Local Plan consultation response and that it was unlikely to be suggesting a need for new GPs but how the CCG intends to deal with those issues - efficiency/changing practices etc. Discussion over wider Health estate contacts and whether the council should be contacting other organisations. Other than attending Quarterly Integrated Care Partnerships, CCG reassured us that they are engaging Hospitals and other care elements (CCGs) as part of their input into our discussions and are happy to continue to do that role. They will bring any issues to our attention should we need to speak about particular points.
10/02/2020	Quarterly Integrated	Meeting	Update on Sustainability and Transformation Partnership including Primary Care Strategy and future approach to

	Care Partnership Estates Forum		s106 and CIL. Local development updates on estates building projects and Local Plan updates from Local Authorities. Good discussion on need to engage better with planning authorities in the process to both ensure future development requirements are understood and to engage fuller in the section 106 and CIL process.
05/05/2020	Fareham & Gosport CCG	Teams Meeting	General update, following Covid 19 outbreak so similar issues discussed as 4th Feb as not much progress had been made by CCG on anything but Covid 19 emergency. General update on Local Plan and proposed deadlines as well as some of issues discussed in previous meeting regarding changing practices and trends, particularly likely to be prevalent in post pandemic world
04/08/2020	Fareham & Gosport CCG	Teams Meeting	General update on Local Plan. Discussed timetable for Publication Plan and Reg 19 consultation. Also discussed potential SGA requirements. CCG reiterated need for contributions to health care to support more back-office accommodation at existing practices to cater for changes in primary care that are emerging following covid. CCG agreed to provide a written response confirming representation on behalf of Hospital Trusts and confirm likely requirements.
Highways England			
21/07/2017	Highways England	Workshop	Smart Motorways engagement event.
19/09/2017	Highways England	Meeting	Smart Motorway Focus Group meeting.
05/06/2018	Highways England	Meeting	Local Plan update meeting to discuss emerging plan and transport assessment.
12/03/2020	Highways England	TA Workshop (including Highway Authority)	Workshop on the emerging Transport Assessment. The workshop focused on setting out the modelling scenarios in response to a question from Highways England. Explained how the modelling aligned to the development strategy and confirmed what had been included. Provided feedback on the sensitivity testing for a no J10/Welborne scenario which had been requested by HE. The meeting also provided an opportunity to run through the recommendations received from HE reviewed on the modelling to date. HE concluded that, subject to a review of the data to be prepared, they were satisfied that concerns were being addressed.
01/05/2020	Highways England	Virtual meeting	Update on Local Plan, their responses and draft SOCG, Downend Road SGA

Other Organisations and Groups		
Group	Meeting Dates	Purpose
Bird Aware Solent Partnership	03/11/2015 12/01/2016 13/04/2016 21/06/2016 16/08/2016 13/10/2016 12/12/2016 07/02/2017 07/09/2017 28/11/2017 22/02/2018 16/05/2018	Regular Partnership meeting. Project and Ranger report updates, discuss issues with strategy interpretation, discuss Service Level Agreements SLA for staffing of Rangers.

	20/09/2018 29/01/2019 15/05/2019 24/09/2019 28/01/2020	
Eastern Solent Coastal Partnership	20/06/2016 06/07/2016 19/10/2016 14/07/2017 13/06/2018 08/01/2019 12/06/2019 22/07/2019 21/10/2019 19/08/2019	Regular Partnership meeting. Coastal protection schemes update. Update from Environment Agency. Prep for Exec Member Briefings. Discuss and receive project updates from Lead Ranger, Communications Lead, and Partnership Manager. Discuss any issues associated with applying the SRMP Strategy to developments such as campsite applications. Presentation of results of bids for capital project funding.
Hampshire and Isle of Wight Planning Officers Group	26/01/2018 24/10/2018 15/02/2019 10/04/2019 10/06/2019 17/07/2019 30/10/2019 22/04/2020	Regular Hampshire authorities' chief planners meeting including update on Local Plan progress of each authority, issues arising, shared experience.
PfSH Air Quality Working Group	31/03/2017 14/02/2019 16/04/2019 29/05/2019	Regular Air Quality sub-group meeting on progress of the production of an Air Quality SPD for the PfSH area.
PfSH Planning Officers Group	14/04/2016 19/05/2016 30/11/2016 29/03/2017 27/07/2017 11/01/2018 27/02/2018 12/06/2018 16/07/2018 31/08/2018 28/09/2018 07/11/2018 13/12/2018 10/01/2019 26/06/2019 20/08/2019 25/09/2019 18/10/2019 22/11/2019 28/02/2020 09/04/2020 29/04/2020 15/05/2020 26/06/2020	Regular meeting of Heads of Planning of PfSH authorities. Updates on workstreams and evidence base, Spatial Position Statement, Statement of Common Ground, Nitrates and Integrated Water Management Study.
PfSH Water Quality Group	28/09/2018 04/12/2018 12/02/2019 10/04/2019 20/06/2019 07/08/2019 20/08/2019 02/09/2019 21/10/2019	Regular PfSH sub-group meeting on IWMS, nitrate neutrality, Water Company business planning.

	27/01/2020 06/02/2020 06/04/2020 15/05/2020 26/06/2020	
South East Hampshire Rapid Transit Steering Group	29/01/2018 10/05/2018 19/07/2018 22/01/2019 27/06/2019 02/07/2019 25/07/2019 22/08/2019	Regular Steering Group meeting. Delivery of rapid transit network from Gosport to Portsmouth via Fareham and Havant. Scheme design, bid writing, evidence gathering.
Planning Research Liaison Group (PRLG)	09/03/2017 02/11/2017 08/03/2018 23/11/2018 08/05/2019 02/10/2019 28/01/2020 11/06/2020 30/07/2020	Regular officer meeting providing update on status of Local Plans and discussion around current planning statistics and research.
HIPOG Development Plans Group (DPG)	09/09/2016 09/12/2016 10/03/2017 16/06/2017 14/02/2018 15/03/2019 14/06/2019 13/09/2019 06/12/2019 03/06/2020	Regular officer meeting (all Hampshire authorities). Update on Local Plans progress and emerging and current policy issues.

Appendix 2 – Fareham Borough Council Local Plan Consultation: Duty to Co-operate invitation, January 2020



Dear sir/madam,

Further to the announcement of Fareham Borough Council's new consultation on our Local Plan Supplement and Infrastructure Delivery Plan (IDP), I am writing to reiterate the offer of the opportunity to meet during the consultation period to discuss any strategic matters that affects the Borough in relation to the services you provide. Such a meeting would provide the opportunity to discuss the content of the consultation, the Local Plan development in general and help inform your response to both the Local Plan supplement and the IDP before the consultation closes on the **1st March**.

You may feel that responding to the two consultations is sufficient to address any issues you may have. However, there may be other issues and opportunities that are worth discussing on a bilateral footing.

Should you wish to meet to discuss the Local Plan Supplement consultation or any other Local Plan matters in general, please get in touch with some suitable dates for you and colleagues, as appropriate.

With best wishes,

Pete

Pete Drake
Senior Planner (Strategy)
Fareham Borough Council
01329824551

Appendix 3 – Regulation 18 Local Plan Consultation Invitation to Neighbouring Authorities

FAREHAM

BOROUGH COUNCIL

Sent By Email

Planning Strategy & Regeneration

Contact: Claire Burnett
Telephone: 01329 824601
Date: 16 November 2017

RE: Fareham Local Plan 2036 (Regulation 18)

I am writing further to the commencement of the formal consultation period on the Draft Fareham Local Plan 2036 (Regulation 18). Although you should have received correspondence notifying you of the consultation period (25th October until 8th December 2017) I wanted to take the opportunity to write a further letter to clarify matters relating to the Objectively Assessed Need and our willingness to meet with officers from your authority should you consider it useful or appropriate.

The Draft Fareham Local Plan 2036 seeks to exceed the PUSH SHMA OAN 2011-2036 (April 2016 update) and also meet the requirements of the PUSH Spatial Position Statement up until 2034. For clarification, the OAN requirement for Fareham is 10,500 net new dwellings between 2011 and 2036 and the PUSH Spatial Position Statement requires 10,460 net new dwellings by 2034. The Draft Plan seeks to provide 11,300 net new homes between 2011 and 2036 with both the OAN and PUSH Spatial Position Statement requirements being exceeded. The over provision against OAN is intended to provide flexibility and greater certainty that the numbers for Fareham Borough will be met while also incorporating the accelerated delivery effectively brought forward by the PUSH Spatial Position Statement.

We would welcome any formal comments you wish to make in relation to the Draft Fareham Local Plan (by 8th December 2017) and we would also be more than happy to meet with officers from individual authorities as part of the Duty to Cooperate should you consider this useful or appropriate. Although we already meet through PUSH and other officer represented groups such as DPG and PRLG, we are aware that there may be authorities that wish to specifically meet to discuss aspects of our Draft Plan either individually or on a smaller group basis.



Please contact me should you wish to meet to discuss any aspect of the Draft Plan or to arrange a meeting.

Yours sincerely

Claire Burnett
Head of Planning Strategy & Regeneration

Planning Strategy & Regeneration
Civic Offices Civic Way Fareham PO16 7AZ
Tel: 01329 824601

Email: planningpolicy@fareham.gov.uk

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and follow  @FarehamBC on Twitter



Appendix 4 – Regulation 18 Supplement DtC Meeting with Neighbouring Authorities

FW: Meeting with Fareham Borough Council

Keely, Lauren

Required Drake, Pete; Graham.Tuck@eastleigh.gov.uk; jayson.grygiel@gosport.gov.uk; debbie.gore@gosport.gov.uk; JLee@WINCHESTER.GOV.UK; Opacic, Steve; Bell, Tom; Wootton, Gayle; Cornborough, Laura

Accepted on 28/11/2019 11:36.

17 December 2019 14:00-16:00 Richard Jolley's Office Floor 2

No Response Required

Fri 18/09/2020 10:06

-----Original Appointment-----

From: Keely, Lauren

Sent: 28 November 2019 11:14

To: Graham.Tuck@eastleigh.gov.uk; jayson.grygiel@gosport.gov.uk; debbie.gore@gosport.gov.uk; JLee@WINCHESTER.GOV.UK; Opacic, Steve; Bell, Tom; Wootton, Gayle; Cornborough, Laura; Drake, Pete

Subject: Meeting with Fareham Borough Council

When: 17 December 2019 14:00-16:00 (UTC+00:00) Dublin, Edinburgh, Lisbon, London.

Where: Richard Jolley's Office Floor 2

Hello all,

As discussed we are holding this meeting with all neighbouring authorities as Fareham Borough Council is soon to start consulting on a Draft Local Plan Update including a revised development strategy, new housing sites and some new policies.

Upon arrival please report to the main reception and ask for myself Lauren Keely.

My colleagues Gayle Wootton, Laura Cornborough and Pete Drake look forward to meeting you.

Kind regards

Lauren Keely
Administrator and Technical Officer (Strategy and Regeneration)
Fareham Borough Council
01329824601

Appendix 5 – Environment Agency SEA/SA Update

From: Cutler, Nick
Sent: 10 May 2019 14:58
To: Lax, Laura
Cc: Wootton, Gayle
Subject: RE: FBC Local Plan SEA/SA update

Hi Laura,

Many thanks for your email and for confirming the Agencies response to our SEA/SA approach.

That would be really helpful if you could keep Fareham and/or the PUSH water quality group in the loop on the point about the role of the agency as a regulator or permits etc. as you say, it's a question that is being asked frequently especially from the development industry - not sure if you've seen my other email about the consortium of developers looking into the Nitrate Issue, but it appears its coming under scrutiny.

Thanks for your help and we'll be sure to get in contact when we have progressed a bit more work on the local plan and flood risk assessments.

Best Wishes.

Nick

Nick Cutler
Senior Planner (Strategy and Regeneration)
Fareham Borough Council
01329 824318



From: Lax, Laura <laura.lax@environment-agency.gov.uk>
Sent: 10 May 2019 12:02
To: Cutler, Nick <NCutler@Fareham.Gov.UK>
Cc: Wootton, Gayle <GWootton@Fareham.Gov.UK>
Subject: RE: FBC Local Plan SEA/SA update

Hi Nick

Thanks for sending this over. I have had a look and I can confirm that the Environment Agency are happy with the information contained within the note. There is nothing additional at this time that we feel needs to be included. Therefore we are satisfied with the approach towards SA/SEA going forward.

I am looking into some of the stuff that we discussed around water quality, our role as a regulator of the permits and the business plan process. It seems to be a reasonably common ask at the moment so I am trying to push for some sort of note to produced internally. I will keep you informed of my progress.

Great to hear that you are looking at the previous comments we made on your plan and yes please do send over anything that you would like us to cast our eyes over.

Please do not hesitate to contact me if there is anything further I can help with.

Kind regards
Laura

Appendix 6 – Homes England Teleconference Follow-up

From: Wootton, Gayle
Sent: 25 February 2020 09:33
To: Ian.Collinson@homesengland.gov.uk
Subject: Fareham Local Plan

Dear Ian,

Thank you for your time on the phone last week. As promised, here is a link to the [current Local Plan consultation](#), which closes on March 1st. We would be grateful for any views from Homes England but recognise that your organisation's role primarily lies with strategic sites. You may therefore be principally focussed on the proposals for two Strategic Growth Areas on pages 18-22. We will of course keep you, or a nominated alternative colleague, up to date as the Local Plan progresses. Our LDS is available [here](#).

We also briefly touched on the [First Homes consultation](#). We will be responding to this consultation with a view to how this may impact affordable homes delivery in Fareham.

Best wishes,
Gayle

Gayle Wootton
Planning Strategy Manager
Fareham Borough Council
01329824328

Appendix 7 – Fareham and Gosport Clinical Commissioning Group confirmation on behalf of NHS organisations



Commissioning House
CommCen Building
Fort Southwick
James Callaghan Drive
Fareham
Hampshire
PO17 6AR

04 June 2020

Tel: 02392 212 409
fgccg.enquiries@nhs.net

Mr Pete Drake
Senior Planner (Strategy and Regeneration)
Fareham Borough Council
Civic Offices
Civic Way
Fareham
PO16 7AZ

Dear Pete

Re: Fareham Local Plan update and consultation 2019

Thank you for the opportunity to respond to the Draft Local Plan 2019 for Fareham relating to the estate provision for primary health care facilities. Our response does not include dental or pharmacy as these are commissioned separately.

Any new homes will create additional pressure on the already stretched local NHS services, especially on primary care and the provision of the estate to support this service. Our original response was based on the provision of 520 homes per annum, however we now understand the provision has changed to the provision of 572 homes (including a 10% buffer for other authorities' unmet needs). We have now been made aware that there is a request from Portsmouth for an unmet need of 1,000 additional homes (included in the 10% buffer). If there is a request from Gosport for an unmet need of additional housing; not yet known or confirmed, this would increase to a 15% buffer which would be an increase of 598 homes per annum.

In the next five years we have an estimated 10 GPs retiring across Fareham. The average ratio of patients to WTE GP across Fareham is currently 3200 (some practices have 1500 patients per WTE GP whilst Whiteley has 4200 patients per WTE GP). This is higher than national figures. It also does not currently factor in the wider evolving workforce of a GP practice.

In order to accommodate part of the proposed growth detailed in the Draft Fareham Local Plan (based on 520 pa) the CCG would require contributions via CIL and s106 from these developers towards the delivery of healthcare estate. The CCG also asks that this requirement is stated very clearly in the local development plan and associated documents. Fareham has mainly purpose built accommodation and the practices highlighted below will need considerable reconfiguration and updating in order to increase their list size.

Impact of new homes on primary care estate

The following details the impact of any new dwellings on the existing primary care estate and where patients may or may not be registered within a GP practice (based on 520 homes pa).

Proposed development in central Fareham of 592 homes:

There are ten proposed sites within Fareham Central (FTC1 Civic are, FTC2 Market Quay, FTC3 Fareham Station East, FTC4 Fareham Station West, FTC5 Crofton Conservatories, FTC6 Magistrates Court, FTC7 Former UTP site, FTC8 Lysses car park, FTC9 Wykeham House School, FTC10 Delme Court) totalling 592 new dwellings.

There are three primary care practices located near to these developments; the Highlands practice, the Centre Practice and Gudge Heath Lane practice. Centre practice is the only GP surgery with scope to expand its estate and may be able to cope with a significant growth in list size.

Proposed development in Warsash (HA1 north and south of Greenaway Lane, HA7 Warsash Maritime Academy) – 800 homes

- There are two primary care practices located near to this development, Lockwood surgery and Jubilee practice. Neither practice has scope to expand their current estate and therefore the CCG would not be assured that the practices would be able to cope with a significant growth in list size.

Proposed development in Fareham (HA2 Hampshire Rose, HA22 Wynton Way, HA24 335-357 Gosport Road) – 39 homes

Centre practice has scope to expand its current footprint within the existing estate and may with appropriate healthcare providers be able to cope with a growth in list size.

Proposed development in Funtley (HA10 Funtley Road South, HA18 Funtley Road North) – 78 homes

- There are two primary care practices located near to this development, Gudge Heath Lane practice and Highlands practice. Neither practice has scope to expand their current estate without significant investment in healthcare infrastructure and possible land and therefore the CCG would not be assured that the practices would be able to cope with a growth in list size.

Proposed development in Hill Head (HA23 Stubbington Lane, HA25 Sea Lane) – 20 homes

- At this stage the nearest practice; Stubbington practice; does not have scope to expand its current estate and therefore the CCG would not be assured that the practice would be able to cope with a significant growth in list size. However, the Stubbington practice may wish to consider the possibility of relocation.

Proposed development in Locks Heath (HA9 Heath Road, HA11 Raley Road, HA14 Genesis Centre) – 169 homes

- There are two primary care practices located near to this development, Lockwood Surgery and Brook Lane Surgery. At this stage neither practice has scope to expand their current estate and therefore the CCG would not be assured that the practices would be able to cope with a significant growth in list size.

Proposed development in Park Gate (HA15 Beacon Bottom west, HA17 69 Botley Road, HA26 Beacon Bottom East, HA2 Newgate Lane South) – 475 homes

- Brook Lane surgery has scope to expand its estate and may with the appointment of appropriate health care professionals be able to cope with growth in list size.

Proposed development in Portchester (HA4 Downend Road East, HA5 Romsey Avenue, HA6 Cranleigh Road, HA12 Moraunt Drive) – 744 homes

- Portchester practice has scope to expand in the existing estate and may be able to cope with a significant growth in list size subject to the appointment of appropriate health care professionals.

Proposed development in Titchfield Common (HA3 Southampton Road, HA13 Hunts Pond Road, HA19 399-409 Hunts Pond Road) – 458 homes

- The nearest practice; Jubilee practice; does not have scope to expand their current estate and therefore the CCG would not be assured that the practice would be able to cope with a significant growth in list size without contribution to the practice for investment in infrastructure.

Proposed development in Wallington (HA8 Pinks Hill, HA16 Military Road, HA20 North Wallington and Standard Way) – 127 homes

- Centre practice has scope to expand in the existing estate and may be able to cope with a significant growth in list size subject to the appointment of appropriate health care professionals.

Proposed development on Rookery Farm –150 homes

- This population would use the Whiteley Surgery. The practice is aware of a projected population increase of an estimated 8,500 people from the Woodlands Chase development and considers that there is enough capacity in their building in order to absorb any growth. S106 has been secured from Winchester City Council to make improvements to the surgery car park, however the planning application for this site would need to be approved by Fareham Borough Council. The additional provision of 150 homes at Rookery Farm will increase the population by a further 365, which may require further funding for building alterations

Proposed development on The Avenue, Fareham PO14 – 9 to 20 homes

- This population would use the Whiteley Surgery. The practice is aware of a projected population increase of an estimated 8,500 people from the Woodlands Chase development and considers that there is enough capacity in their building in order to absorb any growth. S106 has been secured from Winchester City Council to make improvements to the surgery car park. However, a maximum of 20 additional homes on The Avenue will increase the population by a further 49, the cumulative impact of the development within the Whiteley surgery boundary would have an impact on service provision.

Proposed development on Botley Road, hedge End PO15 – 5 homes

This population would use the Whiteley Surgery. The practice is aware of a projected population increase of an estimated 8,500 people from the Woodlands Chase development and considers that there is enough capacity in their building in order to absorb any growth. S106 has been secured from Winchester City Council to make improvements to the surgery car park. However, an additional 5 homes on Botley Road will increase the population by a further 13. St Johns Surgery in West Hampshire CCG area also serves this community and could offer primary care services to this small development, providing that the surgery list was open to new patients.

As detailed above, the proposed development within Fareham will impact heavily on our estate and GP workforce as highlighted above.

Number of dwellings pa	Increased population pa (based on 2.4 people per dwelling)
520 (original estimate)	1248
572	1373
598	1428
720	1728

The tipping point for Fareham accommodation will occur around 550 homes pa / an increase of 1,320 additional population per annum. This gives major concern as the new proposals are 572 homes per annum, 22 homes in excess of the tipping point. In addition, the situation will worsen if retiring GPs

are not successfully replaced, given the challenging national picture of GP recruitment this issue poses a significant risk to all population increases.

The impact of the corona virus (covid -19) has also placed additional pressure on GP practices and their workforce. Primary care has had to adapt at pace to these challenges and restructure its current service.

- practices are working together to pool resources and estate to meet the surge in demand
- more telephone triage and electronic triage is in place to accommodate demand
- some face to face appointments are now taking up to 30 minutes (with infection control procedures in place)
- higher sickness rate amongst all practice staff
- social distancing has impacted the number of patients that can be in the practice at any given time

Once we understand the longer term implications of Covid-19 this will inform the CCG of how primary care may operate in the future.

New dwellings will also impact on the community and acute services including those at Queen Alexandra Hospital (QAH) as patients may choose to attend the emergency department if they cannot be seen at their local GP practice. QAH is also experiencing increasing demand on its services, which also impacts on the South Coast Ambulance service (SCAS) capacity.

The CCG is committed to working with Fareham Borough Council to ensure there is sufficient health care estate to support primary care for the Fareham population and we will continue to meet monthly to ensure a whole system approach. However as detailed above, the proposed developments in the draft Fareham Local Plan will provide additional pressure on all NHS services to provide the right care, in the right time at the right place.

Yours Sincerely



Lisa Medway
Estates Project Manager
South Eastern Hampshire & Fareham and Gosport CCGs

Commissioning House
CommCen Building
Fort Southwick
James Callaghan Drive
Fareham
Hampshire
PO17 6AR

Tel: 02392 212 409
fgccg.enquiries@nhs.net

5 August 2020

Mr Pete Drake
Senior Planner (Strategy and Regeneration)
Fareham Borough Council
Civic Offices
Civic Way
Fareham
PO16 7AZ

Dear Pete

Re: Fareham Local Plan update and consultation 2019

Further to our recent conversation on 4th August 2020 when you requested clarification on two SGAs; 1000 homes at Downend; and 1500 homes in the Fareham/Stubbington area please find following our response:

1000 homes at Downend; of which 350 are included in the Downend East allocation. For the additional provision of 650 homes, residents would be able to register at a Portchester practice. The Portchester practice at Portchester health centre has space available to provide additional capacity; however, the CCG would request contributions for modifications of existing premises to accommodate this increased list size.

1500 homes in Fareham/Stubbington gap; the closest practice for residents to register with would be the Stubbington Surgery, however, as already identified in our previous letter of 4th June 2020 additional population growth would cause significant impact on the practice. The Stubbington surgery building is already at capacity and looking at options to relocate surgery premises. The CCG would therefore request contributions to include appropriately sized new health care premises, as s106.

In addition to the sites outlined above we discussed the capacity issues at Whiteley surgery, and particularly current car park capacity. For the proposed developments on Rookery Farm; 150 homes; The Avenue, Fareham; 9 to 20 homes; and Botley Road; 5 homes. Whiteley surgery is the closest practice for residents in these areas. The practice is aware of the Winchester area projected population increase and considers that there is enough capacity in their building in order to absorb this growth, with building modifications required.

As already identified, in our correspondence with Fareham borough council car parking capacity is a constraining factor for that site. Whilst as S106 has been secured from Winchester City Council to make improvements to the surgery car park, the CCG has been notified that the application to Fareham Borough Council for the surgery for the car park expansion has not been approved. This clearly impacts the practice now and will continue to do so into the future. The practice, their landlords and the CCG would want to work with Fareham Borough Council as to how car parking capacity can be provided on this site using s106 finding from Winchester city council as without this we would not be able to support any further development which would impact on require primary care services from this practice.

The Fareham and Gosport CCG will continue to meet with you on a regular basis and consult with our healthcare providers and partners regularly as we are made aware of developments. The CCG remains content to act as a conduit between the many NHS organisations to ensure that the care provision is sufficient for our Fareham population.

Yours Sincerely



Lisa Medway
Estates Project Manager
South Eastern Hampshire & Fareham and Gosport CCGs

Appendix 8 – Letter to Solent LEP

FAREHAM

BOROUGH COUNCIL

Solent LEP Office
1000 Lakeside North Harbour
Western Road
Portsmouth
PO6 3EN

Planning Strategy & Regeneration

Contact: Adam Collier

Telephone: 01329 824328

Date: 16 November 2017

BY EMAIL

Dear Mr Jones,

Consultation on the Fareham Draft Local Plan 2036

Fareham Borough Council recently wrote to the Solent Local Enterprise Partnership (LEP) (email dated 25th October 2017) to inform the LEP of the start of public consultation on the Draft Fareham Local Plan 2036. Further to sending out this letter, the Council also telephoned the Solent LEP to suggest arranging a meeting at the LEP's convenience to enable Council Planning Officers to explain the Draft Local Plan to the LEP in further detail and to discuss any issues that may be of interest to the Solent LEP. It is subsequently understood that the Solent LEP do not currently have the capacity to review Local Plans and as such will be unable to provide formal consultation comments on the Draft Fareham Local Plan.

The Council has a statutory responsibility to engage with Local Enterprise Partnerships as part of the preparation of a Local Plan and as such we would certainly encourage the Solent LEP to submit a written response on the Draft Local Plan, indicating where the LEP may be in support or where there may be objection to identified proposals. Council Planning Officers would certainly be happy to discuss on the telephone any aspects of the Draft Local Plan which may be of relevance to the Solent LEP.

We look forward to hearing from you.



Yours sincerely,



Adam Collier
Principal Planner (Strategy and Regeneration)
Fareham Borough Council

Planning Strategy & Regeneration
Civic Offices Civic Way Fareham PO16 7AZ
Tel: 01329 824328

Email: ajcollier@fareham.gov.uk

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and follow  @FarehamBC on Twitter



Appendix 9 – Portsmouth City Council response to Regulation 18 consultation



Gail Wotton,
Planning Strategy Manager Civic
Offices,
Civic Way,
Fareham,
PO16 7AZ

**Planning Policy,
Planning and Economic
Development**

Portsmouth City Council
Civic Offices
Guildhall Square

Phone: 02392 834826

Ref:

25 February 2020

Dear Gail,

**Re: Fareham Borough Council - Local Plan 2036 Supplement:
Portsmouth City Council response**

Thank you for consulting Portsmouth City Council on the emerging Fareham Local Plan. The City Council would like to make the following comments:

Housing needs

Portsmouth City Council (PCC) works closely with Fareham Borough Council (FBC) as a fellow member of the Partnership for South Hampshire (PFSH), through the Solent Transport partnership, and as a neighbouring planning and highway authority. The two authority areas have strong social and economic ties.

The last *Strategic Housing Market Assessment* prepared by PFSH noted that both Portsmouth and Fareham (eastern wards) fall within one single Housing Market Area.

PCC is working with FBC on strategic planning issues, in both the production of a review of the PFSH Planning Position Statement and in production of a Statement of Common Ground for strategic planning matters. Both pieces of work are on-going, but the City Council is keen to reflect the on-going collaborative work in a formal Statement in due course.

PCC published a *Housing and Economic Land Availability Assessment* in February 2019 which shows a shortfall of capacity in the city of some 2,800 dwellings over the same plan period. An update to the HELAA is currently being finalised but the draft shows that there is an expected shortfall of just over 3,000 dwelling expected in the plan period to 2036. Given the size of the shortfall it is extremely likely that the City will not be able to meet its own Local Housing Needs as assessed using the government's standard methodology. It should be noted that the delivery rates implied by the above figures represent a 32% increase over the level set in the adopted Portsmouth Plan, demonstrating the comprehensive and proactive search for capacity undertaken to date.

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In the absence of an up to date position statement agreeing distribution of housing between the PfSH Authorities on the basis of the standard methodology, the City Council will set out its position for its Local Authority neighbours to help provide certainty through the Duty to Cooperate. The City Council therefore requests that Fareham Borough accommodates 1,000 dwellings of the city's unmet housing need.

Housing Market Area

Both Portsmouth and Fareham (eastern wards) comprise parts of the same housing market, centred around Portsmouth. It is important to recognise the importance of the interconnectivity of the settlements that make up the housing market area, and the different roles the settlements in the housing market area play, as recognised in the PfSH Strategic Housing Market Assessment. There is movement of people between different parts of the housing market area dependent upon their specific housing needs and requirements as they vary throughout their lifetime. The current Standard Methodology for assessing Local Housing Need does not capture this complexity within the housing market area. The City Council would be keen to work with Fareham and others in the Portsmouth Housing Market Area to ensure these connections are recognised in future cross-boundary work.

Employment

In regard to employment, Portsmouth and Fareham's authority areas form part of a wider market area, with people commuting for work between the city and the surrounding towns including Fareham and the M27 corridor. The exact quantum of employment floorspace required in Portsmouth to support anticipated growth during the plan period is still being ascertained through on-going assessment work, due to be finalised in spring 2020. However, it is known that Portsmouth has a limited number of potential sites available for additional employment land provision to meet its needs, and previous assessments have indicated that a shortfall could be possible, particularly in terms of industrial B1 - B8 class uses. There is potential within the wider market area to provide for employment need, and the City Council request joint working with Fareham Borough Council to consider this further through PfSH or other discussions.

Strategic Growth Areas

The City Council welcomes the provision of the two Strategic Growth areas in Fareham Borough's Local plan, which have the potential to meet unmet development needs from the Borough's neighbouring authorities. As outlined above Portsmouth has unmet housing need and potentially unmet employment need. Both of the two Strategic growth areas are reasonably accessible to Portsmouth. However, of the two areas, north of Downend is better located to accommodate unmet housing need from Portsmouth, with a close geographical proximity to the city and good transport links via the M27/ A27, Portchester railway station and the proposed Bus Rapid Transit (BRT) line. A specific reference to Portsmouth's unmet housing need in relation to the North of Downend Strategic Growth Area would provide a clear indication of how the two authorities are dealing with Portsmouth's unmet need through the Duty to Cooperate.

'Cities first'

The previous PfSH joint statement promoted a 'cities first' approach to the direction of development. The City Council considers that any review of the development strategy for

South Hampshire and emerging Local Plans should continue to ensure that development of the wider south Hampshire area should not prejudice the delivery of regeneration and investment in the cities.

Portsdown Hill

Portsdown Hill is an extremely important part of the landscape in South East Hampshire. The importance of this landscape has been recognised through a number of planning documents including: the adopted Portsmouth Local Plan, the North Fareham SDA Study, the South East Plan, Hampshire Integrated Transport Assessment and the Draft Havant Local Plan. The City Council considers that the importance of Portsdown Hill, for its landscape and conservation value, should be appropriately addressed in emerging planning strategies, and therefore is keen to work with Fareham Borough Council to ensure that views to and from the hill are adequately considered as both the emerging Fareham and Portsmouth Local Plans progress. The City Council will look to work with Fareham Borough Council on a specific piece of work cross boundary work to assess the landscape value of Portsdown Hill.

'Nutrient neutral' mitigation and other environmental off-setting

The City Council is committed to continuing to work with Fareham Borough Council and the other members of the PfSH Water Quality Working Group on short, medium and long term 'nutrient (nitrate) neutral' mitigation solutions for housing development within the Solent catchment. Current discussions indicate that mitigation solutions are likely include the identification and securing of suitable off-setting land in the Solent catchment outside the Portsmouth City Council area (due to the nature of the city), including land within Fareham Borough. The City Council are willing to enter into legal agreements Fareham with BC, as deemed appropriate, to ensure the monitoring and enforcement of such off-setting land in perpetuity.

The City Council is also mindful of the likely forthcoming requirement to provide at least 10% biodiversity net gain on development sites, as part of the anticipated Environment Act. While the City Council is currently undertaking further work to explore how such requirements could be effectively applied within an urban environment and to identify off-site opportunities for biodiversity creation and/ or enhancement within the city, there is the potential for a shortfall in net gain provisions (subject to the final provisions of the Environment Act) within the plan period. Securing land for nitrate mitigation presents one such opportunity to seek multiple environment benefits for the sub region (biodiversity net gains, carbon off-setting, Suitable Alternative Greenspaces (SANGs) for recreational disturbance, habitat compensation of coastal defence schemes etc); the Council are therefore looking to enter into further discussions with Fareham BC and the other PfSH authorities on this matter and to consider the potential for environmental off-setting on both a sub-regional and a site by site basis as appropriate.

Education

Portsmouth City Council continues to maintain close links with Hampshire County Council as Education Authority due to cross border pupil movement. Development on the proximity of this border can impact the availability of school places across authorities and therefore the timing and size of development should be closely monitored to ensure the continued availability of school places during the life of this plan.

Transport

Portsmouth City Council and Fareham Borough Council share a significant level of interdependency in regard to the transport network and how that network supports travel to work journeys in particular. Portsmouth, like Fareham, is subject to a ministerial directive to address air quality issues identified in the respective areas and as such Portsmouth City Council is developing a strategy to improve air quality based around modal shift to more sustainable forms of transport. A significant part of this long term strategy is the continued development of the South East Hampshire Rapid Transit (SEHRT) network, which will link Portsmouth to Fareham and on to Gosport, as well as Waterlooville, Havant and the Isle of Wight. In partnership with Hampshire County Council and the Isle of Wight Council, Portsmouth City Council is preparing a bid to the Transforming Cities Fund to aid delivery of the first stage of the SEHRT network that builds on the great successes of the Eclipse Corridor in Gosport and Star Corridor between Waterlooville and Portsmouth. The City Council would encourage that the promotion and development of the emerging SEHRT network is put at the forefront of any future development plans across the Fareham BC area. Equally, opportunities to build in walking and cycling facilities (such as those identified in Portsmouth's Local Cycling and Walking Infrastructure Plan, currently in development) to connect in with existing routes linking Portsmouth to Fareham, should be prioritised to ensure that new and existing residents have a full range of travel options available.

Kind regards,

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